SUBMISSION

To the

PRODUCTIVITY COMMISSION

On the

IMPACT OF COMPETITION POLICY REFORMS ON RURAL AND REGIONAL AUSTRALIA

18 December 1998.

South Burdekin Water Board 28 Ninth Street PO Box 376 Home Hill NQ 4806

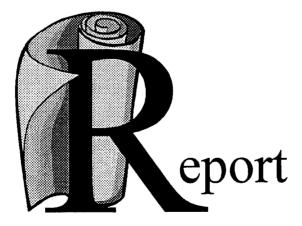
Groundwater Replenishment Since 1966.

APPENDIX 1

South Burdekin Bwater Board

(Inaugurated 1966)

Annual



Year Ended 30 June 1998

South Burdekin Water Board

28 Ninth Street, PO Box 376, Home Hill. N.Q. 4806

Reference: WCL: BRB: 3112

18th December, 1998

Productivity Commission

PO Box 80

Canberra ACT 2616

Subject:

Inquiry into Impact of Competition Policy Reforms on Rural and Regional Australia.

Introduction:

The invitation to participate in this inquiry is appreciated. The following brief submission is presented for your consideration.

History:

The South Burdekin Water Board was established by Queensland Legislation 31st March 1966 which in part provides;

"To utilise part of the flow of the Burdekin River to replenish the subterranean water supplies of the southern part of the Burdekin Delta and to thereby increase the quantity and improve the quality of the supply available from this source for irrigation, domestic, stock and industrial purposes."

The Board, as part of the Burdekin Delta Recharge Scheme has been guided by this charter to operate successfully since its inception.

Increased agricultural production, which is predominantly sugar cane, has been derived from the operational benefits of the Board's activities. Evidence of such progressive planning can be evaluated when comparing 700,000 tonnes of cane grown in 1966 to the current estimate of 1,600,000 tonnes of production within the benefited area. Consequently, this enhancement generates national wealth through export and domestic markets.

Industry financing and management by this *autonomous local board* can be proudly shown as a good example of a self help, community based and managed scheme, resulting in a service provided to scheme contributors considered parallel on a smaller scale to major public irrigation projects and at no cost to Government. The Board considers its autonomy a high priority for success providing the ability to deal with and remain in tune with local issues as well as evaluating continuous improvement within financial limitations.

As a non profit, non commercial organisation seeking to remain the vehicle for common goals and interests, certain priority is therefore placed on minimising costs to industry.

Futures marketing now emphasises the need to become more focussed on overall production costs, whilst providing margins for adverse factors such as weather, pests and unavoidable impacts!

It must also be emphasised that this industry board membership comprises:

- One member representing the Queensland Department of Natural Resources
- One member representing the Burdekin Shire Council
- Two members representing the owners of the Inkerman Sugar Mill
- Four members elected by the Inkerman Mill Suppliers.

Refer: Appendix 1 - South Burdekin Water Board Annual Report Year Ended 30 June 1998.

Our Understanding of Agenda for Water Industry Reform: - Comprises two parts

- 1. The objectives of *COAG Reforms*; By 2001, achieve a water industry that is economically efficient and ecologically sustainable, and which delivers better environmental outcomes. The COAG Strategic Framework for water industry reform consists of five elements:
 - Cost recovery and pricing
 - Water allocations and trading
 - Public consultation
 - Environment and water quality
 - Institutional reform

2. National Competition Policy centres on;

- Extension of Trade Practices Act (1971) to include unincorporated businesses and State and Tertiary Government Businesses.
- Extension of prices surveillance to State and Territory Government Businesses.
- Application of competitive neutrality principles.
- Restructuring of public sector monopoly businesses.
- Reviewing all laws which restrict competition.
- Providing for third party access to nationally significant infrastructure.

Concerns with NCP

1. Creation of undue cost on industry by mandatory application of institutional accountability:

<u>Refer: Appendix 2</u> - Copy of submission to the Queensland Department of Natural Resources - Water Infrastructure Administration seeking exemptions under legislation.

2. Creation of undue cost to industry by providing for third party access:

Concern that emphasis will shift from "Nationally significant infrastructure" toward a much lesser level of infrastructure provided by a *non commercial* entity, for establishing "access rights".

3. Extension of prices surveillance:

<u>Refer: Appendix 3</u> - copy of submission to the Industry Commission in 1992 on; "Water Resources and Waste Water Disposal".

Concern with institutional reform process and how audit of cost recovery and pricing reflects the true price of water in particular to the Board's issue of contention expressed in the 1992 Submission.

Yours faithfully,

South Burdekin Water Board

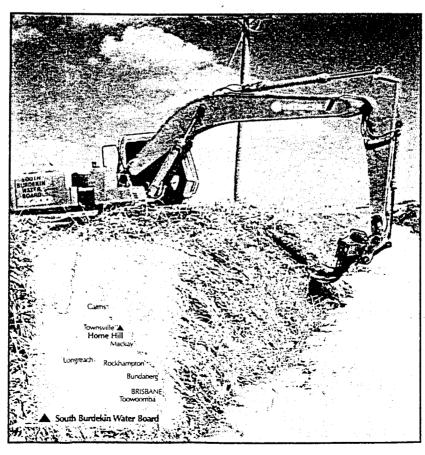
LA Kigano

Chairman

This thirty-second Annual Report outlines the physical and financial activities of the South Burdekin Water

Board for the year

1st July, 1997 to 30th June, 1998.



above: Excavator clearing aquatic vegetation from waterways

1. Constitution and Functions:

The South Burdekin Water Board is constituted under the Water Resources Act 1989. The Order in Council dated 31.03.1966 constitutes the Board and area under the name of "South Burdekin Water Board".

Function of the Board:

"To constitute a Water Area and to construct works of improvement of subterranean water supplies and to constitute a Board for constructing, maintaining and administering such works."

Purpose for which the Area is constituted:

"The said area is constituted to utilise part of the flow of the Burdekin River to replenish the subterranean water supplies of the southern part of the Burdekin Delta and to thereby increase the quantity and improve the quality of supply available from this source for irrigation, domestic, stock and industrial purposes."

2. Access:

The Board's Office and Workshop are situated at 28 Ninth Street, Home Hill.

3. Management:

3.1 Members

| L.A. Rigano - | Canegrowers Representative (Jul 90 - Current) |
|---------------|--|
| Chairman | |
| R.W. Juffs | Miller Representative (Jul 95 - Current) |
| M.R. Day | Miller Representative (Feb 96 – July 98) |
| R.A. Menkens | Canegrowers Representative (Jul 87 - Current) |
| L.A. Loizou | Canegrowers Representative (Jul 96 - Current) |
| DJ Woods | Canegrowers Representative (Jul 96 - Current) |
| P. Gilbey | DNR Representative (Feb 97 - Current) |
| J.F. Woods | Burdekin Shire Council Representative (Jun 97-Current) |
| | <u> </u> |

3.2 Staff:

| W.C. Lowis | Manager and Secretary |
|------------------|------------------------|
| | Administration Officer |
| C.R. Papale | Water Officer |
| = | Field Officer |
| D.E. Parravicini | Field Officer |

4. Report:

Compiled and submitted on and after 31st August, 1998.

5. Review of Forward Operations:

5.1 Climatic Influence:

Rainfall recorded at the Board Depot over the past twelve months totalled 1023mm, supporting a distinct change away from below average rainfall associated with drought years. (see table II) The 1998 wet season arrived early, first with substantial rain occurring in December followed by equally good registrations for January. Further soaking rain each month generally benefited crop production with additional benefit to conserve groundwater reasources.

5.2 Future Projects:

Upgrade of the Board's Water Distribution System continues under future works programs:

• Recharge Areas -

Progressively dry, clean and resand as necessary effective intrusion sites. Redevelopment of Shoyer Recharge Pit, involving removal of contaminated sand filter and replacement with clean screened river sand is planned. Further development of Vass Recharge Area will occur as on farm activities permit.

• Channel Distribution -

Construction of a channel flow control structure is approved for Central Diversion Channel. Works will be undertaken when appropriate closure of the channel can be arranged.

• Channel Maintenance -

Provide regular mechanical cleaning to all diversion channels as required for water distribution. Maintain traffic ways to all board channel crossings as necessary.

• Land Tenure -

Continue with formalisation of outstanding easements over all Board works.

• Water Allocation -

The Board's commitment to purchase an extra 10,000 megalitres of water allocation for replenishment, has been acknowledged by the Department of Natural Resources for inclusion in review of the current allocation agreement programmed for December 1998.

5.3 Benefit from Recharge Operations:

- Policies of the Board remain consistent with the purpose for which the area is constituted.
- The Board maintains the requirement of proven bore pumping facilities to establish and sustain crops.
- Supply of Surface Water is considered by the Board on a policy basis to improve the quality of water available with added advantage of its use to conserve underground levels.
- The continued existence of the Board to implement new proposals, maintain and administer existing operations is evidenced by the following productivity table of farms within the benefited area. (see Table 1)

5.4 General Statistics - As at 30.06.98

| Properties within the Board serviced area: | Rural 226 |
|---|----------------|
| | Urban 1,430 |
| Total Benefited area | |
| Length of Pipelines under the Boards control | 13.9 km |
| Length of Channels under the Boards control | 116 km |
| Rating Charges: Farmer Levy | 50 cents/tonne |
| Miller Levy | 25 cents/tonne |
| Value of Capital Works | \$3,588,770 |
| Loan Indebtedness | \$Nil |
| Farms Pumping from channels/lagoons | 126 |
| Number of Pumping Permits/Alternate Sites held by Farmers | |
| Area under Sugar Cane | 13,111 ha |
| Other Crops | |

Table 1 - Farm Productivity

| Year | Rainfall | Replenishment | Cane Harvested | Tonnes Cane | Comments |
|---------|----------|---------------|----------------|-------------|----------------------|
| | mm | Ml | Tonnes | Harv/ha | |
| 1965-66 | 640 | | 723,997 | 95.26 | |
| 1966-67 | 782 | 12,956 | 707,996 | 97.29 | |
| 1967-68 | 1,514 | 18,696 | 763,670 | 105.22 | |
| 1968-69 | 277 | 17,694 | 809,022 | 112.56 | |
| 1969-70 | 507 | 21,695 | 814,918 | 112.38 | |
| 1970-71 | 1,000 | 43,146 | 749,115 | 116.78 | Limited Acquisition |
| 1971-72 | 1,401 | 36,929 | 805,666 | 129.63 | • |
| 1972-73 | 841 | 49,201 | 824,957 | 102.60 | Cycl Althea/Bronwyn |
| 1973-74 | 1,887 | 25,919 | 957,905 | 136.53 | · |
| 1974-75 | 724 | 47,256 | 1,202,108 | 138.20 | |
| 1975-76 | 1,945 | 26,113 | 913,369 | 121.36 | Rain restricted harv |
| 1976-77 | 1,273 | 31,451 | 1,191,447 | 123.48 | Rain restricted harv |
| 1977-78 | 722 | 51,175 | 966,449 | 103.79 | Top Rot Disease |
| 1978-79 | 1,638 | 26,319 | 973,845 | 124.85 | - |
| 1979-80 | 811 | 38,895 | 975,198 | 114.81 | Cyclone Kerry/Peter |
| 1980-81 | 1,130 | 26,288 | 1,093,883 | 120.10 | - |
| | • | | | | |

| Farm Pro | ductivity Table | (Contd) | | | |
|----------|-----------------|---------|-----------|--------|-----------------------|
| 1981-82 | 609 | 64,440 | 1,114,000 | 100.36 | |
| 1982-83 | 690 | 38,044 | 1,084,515 | 109.32 | Dry Period |
| 1983-84 | 519 | 65,731 | 1,234,024 | 124.46 | Short Wet |
| 1984-85 | 670 | 60,101 | 1,155,165 | 116.09 | Dry Period |
| 1985-86 | 667 | 52,435 | 1,127,222 | 116.18 | Dry Period |
| 1986-87 | 441 | 74,019 | 1,050,156 | 114.14 | Dry Period |
| 1987-88 | 711 | 88,047 | 1,176,415 | 116.90 | Dry - Cyclone Charlie |
| 1988-89 | 1,337 | 64,021 | 1,212,086 | 115.30 | Hvy Short Wet - Aivu |
| 1989-90 | 1,166 | 68,161 | 1,261,917 | 115.60 | Cyclone Hilda/Ivor |
| 1990-91 | 1,923 | 45,699 | 1,244,922 | 105.00 | Cycl Joy, Feb Flood |
| 1991-92 | 607 | 79,441 | 1,014,270 | 85.06 | Dry Period |
| 1992-93 | 428 | 114,303 | 1,490,807 | 126.53 | Dry Period |
| 1993-94 | 463 | 82,664 | 1,515,418 | 126.73 | Dry Period |
| 1994-95 | 385 | 89,765 | 1,553,352 | 126.27 | Dry Period |
| 1995-96 | 755 | 86,360 | 1,562,335 | 124.49 | Dry Period |
| 1996-97 | 1,040 | 72,197 | 1,549,428 | 119.52 | Short Wet |
| 1997-98 | 1,023 | 67,432 | 1,550,427 | 118.25 | Cane grub damage |

6. Review of Operations:

6.1 Meetings and Inspections:

- 12 Regular Meetings
- 4 Special Meetings
- 5 Sub-Committee Meetings

6.2 Replenishment Operations:

6.2.1 Natural Recharge:

Fortunately rain occurred during most months resulting in benefits to both production and pumping from the river. (see table II)

Cold winter temperatures, at times below 10°c continued into August when sunny days and cool nights introduced warmer spring weather. Late afternoon thunderstorms developed in early November as cyclone 'Nute', the first cyclone named for the season, developed in the eastern Coral Sea and attracted hot westerly winds. Consequently, excessive summer heat persisted until the last week of December before relief came with widespread heavy rain influenced by Cyclone "Sid" in the Gulf of Carpenteria. Cyclone 'Katrina' contributed to the inundation of Townsville and provided good rain to the Burdekin Catchment during the first week of January. As a result, the Burdekin Falls Dam overtopped causing medium flood flows in the Burdekin River which reached a level of approximately 9 metres at Inkerman Bridge. Continuing river flood flows over approximately four months combined with regular rainfall, and contributed to excellent natural recharge of the Delta Aquifer as illustrated in 6.2.2.

6.2.2 Artificial Recharge:

Unfortunately consistent widespread rainfall to local catchments promotes water inflow to the river system high in soil suspension. Average river water turbidity throughout the year was recorded at approximately 319 parts per million, which is not acceptable for entry into artificial recharge pits. Farmer demand for surface water also remained uncertain due to rainfall, so benefit via water spreading was generally limited.

Fortunately average groundwater levels were only lightly reduced by production bore demand, and as river water quality improved toward the end of the period, recharge pits became operational. Average monthly movement of groundwater levels determined by observation bores are shown below.

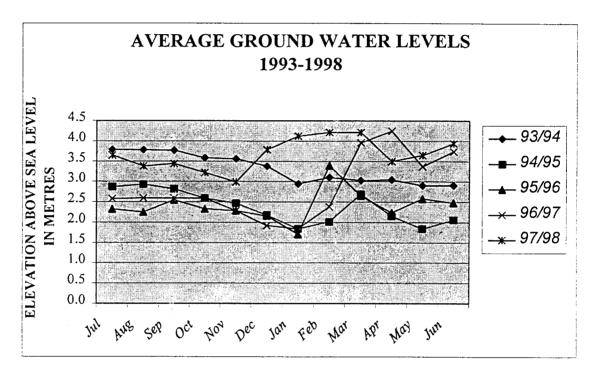


Table II - Rainfall at Home Hill in mm:

| Month | 1989 | 1990 | 1991 | 1992 | 1993 | 1994 | 1995 | 1996 | 1997 |
|-----------|------|------|------|------|------|------|------|------|------|
| : | 1990 | 1991 | 1992 | 1993 | 1994 | 1995 | 1996 | 1997 | 1998 |
| July | 38 | 7 | 0 | 0 | 14 | 0 | 0 | 9 | 16 |
| August | 15 | 0 | 0 | 0 | 16 | 0 | 114 | 1 | 37 |
| September | 0 | 0 | 0 | 21 | 36 | 0 | 0 | 11 | 0 |
| October | 11 | 11 | 2 | 0 | 25 | 0 | 46 | 24 | 54 |
| November | 84 | 0 | 17 | 26 | 62 | 6 | 40 | 20 | 2 |
| December | 82 | 467 | 50 | 164 | 56 | 30 | 49 | 56 | 378 |
| January | 74 | 757 | 15 | 116 | 15 | 114 | 424 | 102 | 277 |
| February | 0 | 602 | 344 | 73 | 122 | 194 | 28 | 411 | 89 |
| March | 379 | 6 | 38 | 0 | 117 | 11 | 9 | 293 | 32 |
| April | 288 | 27 | 0 | 0 | 0 | 4 | 27 | 13 | 14 |
| May | 197 | 32 | 101 | 18 | 0 | 26 | 13 | 72 | 112 |
| June | - 90 | 14 | 40 | 10 | 0 | 0 | 5 | 28 | 12 |
| Totals | 1256 | 1923 | 607 | 428 | 463 | 379 | 755 | 1040 | 1023 |

Table III - Pumping Summary - River Stations

| Month | W/Gully | McDowell's | D/River | Total |
|-----------|---------|------------|---------|--------|
| July | 1,816 | 1,256 | 87 | 3,159 |
| August | 2,803 | 1,934 | 339 | 5,076 |
| September | 1,769 | 1,675 | 284 | 3,728 |
| October | 4,721 | 2,991 | 631 | 8,343 |
| November | 4,772 | 3,842 | 991 | 9,605 |
| December | 3,027 | 2,877 | 462 | 6,366 |
| January | 367 | 475 | 61 | 903 |
| February | 3,393 | 3,620 | 734 | 7,747 |
| March | 2,613 | 2,763 | 252 | 5,628 |
| April | 4,105 | 3,099 | 702 | 7,906 |
| May | 1,914 | 1,057 | 85 | 3,056 |
| June | 3,134 | 2,563 | 218 | 5,915 |
| Totals | 34,434 | 28,152 | 4,846 | 67,432 |

Table IV - Relift, River levels, Turbidity & Fords Underground Levels

| Month | Malapontes | Osborne | Fords | S/Creek | Hodder's | River | Turbid. | Fords U/G |
|-----------|------------|---------|-------|---------|----------|--------|----------|-----------|
| | Ml | Ml | Ml | Ml | Ml | m(Avg) | ppm(Avg) | m(Avg) |
| July | 0 | 0 | . 0 | 58 | 105 | 2.82 | 196 | 2.665 |
| August | 0 | 0 | 416 | 121 | 167 | 2.79 | 160 | 2.455 |
| September | 0 | 0 | 0 | 98 | 160 | 2.81 | 148 | 2.388 |
| October | 0 | 121 | 0 | 238 | 292 | 2.77 | 146 | 2.208 |
| November | 0 | 0 | 0 | 78 | 326 | 2.89 | 204 | 1.819 |
| December | 0 | 168 | 0 | 278 | 290 | 3.13 | 555 | 1.596 |
| January | 0 | 0 | 0 | 0 | 0 | 4.18 | 1,319 | 2.700 |
| February | 0 | 0 | 0 | 209 | 125 | 3.59 | 550 | 2.918 |
| March | 0 | 0 | 0 | 36 | 55 | 3.36 | 380 | 2.911 |
| April | 0 | 364 | 0 | 404 | 210 | 2.27 | 162 | 2.569 |
| May | 0 | 203 | 187 | 0 | 0 | 2.82 | 249 | 2.767 |
| June | 0 | 648 | . 0 | 25 | 36 | 2.50 | 74 | 2.602 |
| TOTALS | 0 | 1504 | 603 | 1545 | 1766 | 2.76 | 319 | 2.277 |

The following Tables V, Vl, Vll and Vlll are an indication of River Pumping.

Table V - Total Water Pumped by Warrens Gully Pump Station in Ml:

| | | | _ | • | | • | | | |
|--------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Month | 1989 | 1990 | 1991 | 1992 | 1993 | 1994 | 1995 | 1996 | 1997 |
| | 1990 | 1991 | 1992 | 1993 | 1994 | 1995 | 1996 | 1997 | 1998 |
| Jul | 881 | - | 2165 | 2327 | 2164 | 1352 | 3952 | 3728 | 1816 |
| Aug | 2468 | 1428 | 2633 | 2972 | 3010 | 2043 | 548 | 2765 | 2803 |
| Sep | 2700 | 2385 | 4235 | 3743 | 2526 | 2792 | 1998 | 3277 | 1769 |
| Oct | 4110 | 3667 | 4498 | 2940 | 4139 | 3476 | 4134 | 2582 | 4721 |
| Nov | 2795 | 3957 | 3954 | 4485 | 3671 | 3494 | 4331 | 3185 | 4772 |
| Dec | 2220 | 3474 | 4196 | 3998 | 4310 | 3728 | 4944 | 5020 | 3027 |
| Jan | 3850 | - | 4550 | 2815 | 4615 | 3585 | 1971 | 5021 | 367 |
| Feb | 3544 | - | 3034 | 4100 | 2374 | 2841 | 4130 | 265 | 3393 |
| Mar | 2838 | - | 2948 | 4523 | 1798 | 4896 | 4946 | 939 | 2613 |
| Apr | - | 706 | 3376 | 4282 | 4068 | 5024 | 4926 | 3647 | 4105 |
| May | 539 | 1587 | 1636 | 2953 | 3661 | 5361 | 3312 | 1279 | 1914 |
| Jun | - | 1437 | 0 | 3645 | 2124 | 4956 | 3996 | 814 | 3134 |
| TOTALS | 25945 | 18642 | 37226 | 42784 | 38462 | 43548 | 43188 | 32522 | 34434 |

Table VI - Total Water Pumped by McDowells Pump Station in Ml:

| Month | 1989 | 1990 | 1991 | 1992 | 1993 | 1994 | 1995 | 1996 | 1997 |
|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| | 1990 | 1991 | 1992 | 1993 | 1994 | 1995 | 1996 | 1997 | 1998 |
| Jul | 3696 | - | 2052 | 3569 | 3979 | 2650 | 2797 | 3438 | 1256 |
| Aug | 3338 | 1203 | 2052 | 4477 | 4440 | 2482 | 621 | 4085 | 1934 |
| Sep | 3121 | 2971 | 2340 | 5153 | 3101 | 2728 | 3631 | 4147 | 1675 |
| Oct | 4661 | 4218 | 2831 | 6587 | 4468 | 2595 | 3536 | 2958 | 2991 |
| Nov | 3923 | 4910 | 1921 | 6572 | 1837 | 3770 | 3208 | 4352 | 3842 |
| Dec | 2926 | 4508 | 3948 | 6040 | 3115 | 3916 | 3350 | 3804 | 2877 |
| Jan | 5165 | - | 4563 | 4269 | 3982 | 3420 | 1636 | 4085 | 475 |
| Feb | 6057 | - | 3593 | 5920 | 2251 | 2529 | 2642 | 268 | 3620 |
| Mar | 3815 | • | 3125 | 6777 | 2005 | 3398 | 4158 | 969 | 2763 |
| Apr | - | 1691 | 4895 | 6015 | 2478 | 3799 | 4116 | 2379 | 3099 |
| May | 750 | 2003 | 2346 | 3502 | 2480 | 3042 | 3093 | 1496 | 1057 |
| Jun | - | 1437 | 0 | 3694 | 2055 | 2575 | 3067 | 760 | 2563 |
| TOTAL | 37452 | 22941 | 33665 | 62575 | 36191 | 36904 | 35855 | 32741 | 28152 |
| | | | | | | | | | |

Total water pumped by McDowell's Station during 1997/98 was 28,152 Megalitres.

Table VII - Total Water Pumped by Down River Pump Station in MI:

| | | | | | | T. | | | |
|-------|------|------|--------|------|------|------|------|------|------|
| Month | 1989 | 1990 | 1991 | 1992 | 1993 | 1994 | 1995 | 1996 | 1997 |
| | 1990 | 1991 | = 1992 | 1993 | 1994 | 1995 | 1996 | 1997 | 1998 |
| Jul | - | _ | 426 | 387 | 436 | 873 | 566 | 364 | 87 |
| Aug | 303 | 492 | 511 | 642 | 610 | 427 | 156 | 535 | 339 |
| Sep | 607 | 325 | 714 | 649 | 257 | 555 | 516 | 749 | 284 |
| Oct | 450 | 479 | 1161 | 1033 | 756 | 1094 | 636 | 707 | 631 |
| Nov | 472 | 761 | 742 | 1233 | 793 | 873 | 898 | 1184 | 991 |
| Dec | 504 | 1042 | 783 | 540 | 922 | 1223 | 747 | 996 | 462 |
| Jan | 882 | - | 1016 | 628 | 1267 | 1026 | 562 | 1332 | 61 |
| Feb | 937 | _ | 850 | 885 | 638 | 540 | 591 | 134 | 734 |
| Mar | 405 | - | 1011 | 701 | 511 | 834 | 1035 | 293 | 252 |
| Apr | - | 489 | 1192 | 1152 | 1048 | 664 | 829 | 424 | 702 |
| May | 204 | 306 | 145 | 612 | 407 | 705 | 473 | 216 | 85 |
| Jun | - | 221 | 0 | 481 | 366 | 499 | 308 | 0 | 218 |
| TOTAL | 4764 | 4116 | 8550 | 8943 | 8011 | 9313 | 7317 | 6934 | 4846 |

Total water delivered by the Down River units was 4,846 Megalitres.

Table VIII - Total Water Pumped from the Burdekin River in MI:

| Year | Warrens Gully | McDowell's | Down River | Total |
|-----------|---------------|------------|------------|-----------|
| 1966-1987 | 430,251 | 322,111 | 77,395 | 829,757 |
| 1987-88 | 39,270 | 40,704 | 8,073 | 88,047 |
| 1988-89 | 28,986 | 29,704 | 5,331 | 64,021 |
| 1989-90 | 25,945 | 37,452 | 4,764 | 68,161 |
| 1990-91 | 18,642 | 22,941 | 4,116 | 45,699 |
| 1991-92 | 37,226 | 33,665 | 8,550 | 79,441 |
| 1992-93 | 42,785 | 62,575 | 8,943 | 114,303 |
| 1993-94 | 38,462 | 36,191 | 8,011 | 82,664 |
| 1994-95 | 43,548 | 36,904 | 9,313 | 89,765 |
| 1995-96 | 43,188 | 35,855 | 7,317 | 86,360 |
| 1996-97 | 32,522 | 32,741 | 6,934 | 72,197 |
| 1997-98 | 34,434 | 28,152 | 4,846 | 67,432 |
| TOTALS | 815,259 | 718,995 | 153,593 | 1,687,847 |

Table IX - Total Surface Water Pumped by Farmers - Ml:

| Year | Ml | Year | Ml | Year | Ml |
|---------|--------|---------|--------|---------|--------|
| 1968-75 | 11,587 | 1982-83 | 4,980 | 1990-91 | 22,323 |
| 1975-76 | 652 | 1983-84 | 8,771 | 1991-92 | 36,960 |
| 1976-77 | 1,215 | 1984-85 | 9,495 | 1992-93 | 38,166 |
| 1977-78 | 2,432 | 1985-86 | 10,625 | 1993-94 | 39,237 |
| 1978-79 | 2,345 | 1986-87 | 18,737 | 1994-95 | 52,024 |
| 1979-80 | 4,515 | 1987-88 | 26,159 | 1995-96 | 50,169 |
| 1980-81 | 3,467 | 1988-89 | 17,519 | 1996-97 | 40,354 |
| 1981-82 | 8,585 | 1989-90 | 22,524 | 1997-98 | 38,124 |

Total Surface water pumped to date is 770,965 Megalitres. To date, 195 surface water permits/alternate sites are current between 126 Farms.

6.3 General Policies

The policies of the Board remain generally:

- (a) The consolidation and upgrading of existing works so that maximum underground replenishment may be obtained.
- (b) The installation and upgrading of river pumping facilities to provide maximum output to service activities of the Board.
- (c) Development and maintenance of recharge pit and intrusion areas where economically viable.
- (d) The control of salt intrusion to groundwater storage by way of tidal control barrages at sea-board profiles.
- (e) To permit Farmers open water pumping when proven groundwater supplies are of a poor quality or becomes impractical to procure or inadequate to service a crop.

- (f) The adoption of land easements over developmental area in preference to the legal formalities of resumption.
- (g) To ensure that obvious environmental aspects are fully considered when proceeding with Board activities.
- (h) The maximum use of mechanical measures to control aquatic channel growth in preference to chemical applications.
- (i) Staff policy supports a multi-skill approach where possible, with remuneration awarded at comparable industry levels and recognising productivity.
- (j) In all respects, to maintain satisfactory groundwater by development and management of all resources available to the Board.
- (k) In general, the promotion of good working relationships with grower producers, secondary and support organisations and the relevant Government levels associated with the Board's operations.

6.4 Operations

6.4.1 River Pumping Stations:

All river stations operated without incident through the peak demand summer period. Shut down in December with the onset of good rain was reviewed in late January, when uncertain further rain promoted farmer demands for replenishment of waterways. As February storms developed, electrical surge caused failure of both Down River and McDowells No 3 pumps, requiring workshop repairs. As opportunity existed to also overhaul McDowells No 2 during low demand, this pump was also removed.

6.4.2 Relift Pump Stations:

Ford and Osborne relift pump stations were limited in operation to water quality suitable for the recharge pits they supply. Sandy Creek and Hodder pumps transferred water on demand from Down River to Alma recharge area without major incident.

6.4.3 Distribution:

The opportunity to upgrade distribution channel works was taken during low demand periods from March to June. A new crossing of Warrens Gully Diversion at Tuffin Road was undertaken with the Burdekin Shire Council. Upgrade of two crossings at Youngs, replacement of two crossings at Davernports, and replacement of Gullotta Crossing, all within the Iyah and Mathers Diversion systems were completed during the period.

In addition, repairs to the Lakes Diversion control structure and supervision of a new privately financed crossing of Porters lagoon Diversion at Populins, all provided a varied works program substantially assisted by availability of contract formsetting and favourable weather.

6.4.4 Recharge and Intrusion Areas:

Redevelopment of both Woods and Burva recharge pits, as well as the installation of a rain water intrusion trench in Kidby Gully at Patane's were completed during December . Development of two new recharge areas were programmed around harvesting and crop plough out. Licciardello's recharge area was completed and accepted water during January. Similarly, the Vass recharge area has progressed to date with that site recently available to install the supply pipeline. The supply of clean, clear river water during the last month of the period has certainly proven effectiveness of these sites for aquifer recharge.

6.4.5 River Water Summary:

- August turbidity average 160ppm.
- Burdekin Falls Dam 89% in September, storing 1,675,000 megalitres at 1m below the spillway.
- Burdekin Falls Dam 83% in October discharging approximately 3,456 megalitres per day and 1.5m below the spillway.
- November turbidity average 204 ppm.
- Burdekin Falls Dam 125% in January, storage estimated at 2,320,000 megalitres, 2m over spillway with estimated discharge of 190,000 megalitres per day.
- Burdekin River at Inkerman Bridge reached 9.15m on 13th January falling to 3.4m by the end of the month.
- Burdekin Falls Dam in February approximately .200mm over spillway with inflow estimated at 2,500 megalitres per day and discharge approximately 8,000 megalitres per day.
- Burdekin Falls Dam in March approximately .56m over spillway, storing approximately 2,000,000 megalitres and discharge estimated at 30,000 megalitres per day.
- March turbidity average 380ppm.
- Burdekin Falls Dam in May, approximately .22m below spillway storing estimated 1,812,000 megalitres and discharging approximately 1,700 megalitres per day.
- Planned shut down of Clare Weir 8 to 23 June with release at approximately 500 megalitres per day.
- June turbidity average 74 ppm excellent water quality for artificial recharge!

6.4.6 Sand Dams:

Construction and maintenance of sand dams were subject to river outflow. Major reconstruction of the 'Annabranch Dam' above tidal influence and Marano Dam approximately 2 kilometres above the bridge were possible as early as February with usual cooperation of the North Burdekin Water Board. Sand dams maintaining pumping pool pondage at Warrens Gully and McDowells River Stations required constant attention until river flows became regulated. All main sand dams were in place by April.

6.4.7 Water Allocation: Pumping summary for 1997/98

| | | | | Stn | | | |
|-------|---------|-----------|---------|--------|--------|--------|--------|
| Mth | W/Gully | McDowells | D/River | Total | F/Cast | 96/97 | 95/96 |
| Jul | 1,816 | 1,256 | 87 | 3,159 | 6,400 | 7,530 | 7,315 |
| Aug | 2,803 | 1,934 | 339 | 5,076 | 12,800 | 7,385 | 1,325 |
| Septe | 1,769 | 1,675 | 284 | 3,728 | 19,200 | 8,173 | 6,145 |
| Oct | 4,721 | 2,991 | 631 | 8,343 | 25,600 | 6,247 | 8,306 |
| Nov | 4,772 | 3,842 | 991 | 9,605 | 32,000 | 8,721 | 8,437 |
| Dec | 3,027 | 2,877 | 462 | 6,366 | 38,400 | 9.820 | 9,041 |
| Jan 👔 | 367 | 475 | 61 | 903 | 44,800 | 10,438 | 4,169 |
| Feb | 3,393 | 3,620 | 734 | 7,747 | 51,200 | 667 | 7,363 |
| Mar | 2,613 | 2,763 | 252 | 5,628 | 57,600 | 2,201 | 10,139 |
| Apr | 4,105 | 3,099 | 702 | 7,906 | 64,000 | 6,450 | 9,871 |
| May | 1,914 | 1,057 | 85 | 3,056 | 70,400 | 2,991 | 6,878 |
| Jun# | 3,134 | 2,563 | 218 | 5,915 | 76,800 | 1,574 | 7,371 |
| | 34,434 | 28,152 | 4,846 | 67,432 | 76,800 | 72,197 | 86,360 |

Total Diversion Volume from the River is 9,368 megalitres below annual fixed charge volume forecast. (Nil Out of Allocation Water was used during the 97/98 year.)

Of the total 67,432 megalitres, surface water pumped by farmers totalled 38,124 megalitres, an average of 4.48Ml/ha over 8,507 hectares of area under permits to pump. The remaining balance of 29,308 megalitres went to replenishment via pit recharge (4,820 Ml) and in channel intrusion (24,488 Ml). Farmers pumping 'excess' surface water over the 4 Ml/ha base volume has been calculated at 10,946 megalitres.

6.4.8 Points of Interest:

 Consultants Sinclair Knight Merz Pty Ltd delivered the report, 'Burdekin River Issues – 1996' in August 1997. The three sections of the report, Technical, Legal, Crop and Water Use, analyses management practices of both Delta Water Boards, providing recommendations toward future water resource management and the long term sustainability of the groundwater resource.

- Board representatives have participated in the following initiatives and attendances:
 - Burdekin River Issues Study Sinclair Knight Merz Pty Ltd.
 - Interim Local Management Committee provides the forum through which the transition to local management of government owned irrigation schemes is negotiated with the Queensland Government.
 - Australian National Committee on Irrigation and Drainage (ANCID) Conference held at Deniliquin NSW.
 - Burdekin Integrated Floodplain Management Advisory Committee (BIFMAC) to identify area specific concerns relevant to Landcare, toward development of a Burdekin Dry Tropics Regional Strategy for Integrated Natural Resource Management.
 - Department of Natural Resources Rural Water Boards Reference Group formed to assist with review of Queensland's rural water and drainage boards to simplify legislative policy and administrative requirements.
 - Burdekin Shire Council Weed Advisory Group.
 - Burdekin Geographical Information Service (GIS) Joint Resource Information Centre a project initiated by the Burdekin Shire Council involving key stakeholder groups to decide how best to share and utilise GIS data.
 - Presentation of CANEGROWERS Code of Practice for sustainable cane growing in Queensland.
 - Administrative Appeals Tribunal toward reinstatement of entitlement to diesel fuel excise removed by Australian Customs Service.
 - The Board took delivery of a new Hitachi EX200-5 Track Excavator as replacement under current policy.
 - The 1998 crushing season commenced 9th June with widespread cane grub damage evident, which is expected to impact substantially on final production estimates.
 - When the Queensland Centre of Climatic Applications predicted a developing 'El Nino' effect in the Eastern Pacific in June 1997, it attracted media attention across the world and created general awareness of adverse weather patterns. Many natural disasters have since occurred and in particular the severe flooding of Townsville on the 9th January, when a rain depression dumped 540mm of rain on the region in a short nine hour period. Weather watchers were excused by the media in Townsville for thinking strange events would occur, as

two days prior to this event, three cyclones -"Katrina, Susan and Ron' in the Pacific Ocean, and five planets - Venus, Neptune, Uranus, Mars and Jupiter lined Up!

6.4.9 Finance:

A good distribution of rain throughout the year without natural disaster events has once again provided immense operational benefits to the board and longer term groundwater benefits to the area. Inkerman Sugar Mill commenced crushing the 1997 season on the 10th June with a total throughput of 1.81 millions tonnes when crushing ceased on the 8th November. The mill averaged 116.2 tonnes per hectare, however 1,550,427.46 tonnes grown in the Board's benefited area averaged 118.25 tonnes per hectare. Productivity decline measured against previous years is principally attributed to cane grub damage which is increasing.

The Board has retained the sugar cane levy at 75 cents for the 1998/1999 year.

Notes to and forming part of the financial statements provide a summary of additional financial information.

6.4.10 Financial Statements

Statement of Receipts and Payments for the year ending 30 June 1997

Operating Fund: Page 16

Capital Works Fund: Page 17

Reserve Fund: Page 18

Notes to and Forming Part of Financial Statements Page 19

Certificate of the South Burdekin Water Board Page 22

Audit Certificate Page 23

6.4.10 Chairman Comments:

Twelve months ago we contemplated uncertainty when Queensland's Centre for Climatic Applications announced observations of a developing El Nino effect in the eastern Pacific Ocean. Their prediction was for an ensuing year similar to that experienced in 1994, and our thoughts of another drought period after such a good wet season were those of disbelief!

"Blame it on El Nino", became the catch phrase for Rural Australia during 1997, and in retrospect it would appear that our area has experienced this weather phenomenon before. It may simply be, that the El Nino influence brings to our dry tropics area some degree of rainfall distribution over a twelve

month period, rather than extreme one off events better known to us as the wet season.

Fortunately since that prediction, rain has been recorded during all months except September, greatly assisting irrigation load. This in turn has contributed to the preservation of healthy groundwater levels, which have further benefitted from December and January rain this year. Furthermore, as a result of catchment runoff, river water quality has remained constantly dirty and unsuitable for direct artificial recharge activities, providing opportunity for distribution of open water through replenishment of channels and lagoons.

The report commissioned by both Delta Water Boards from consultants Sinclair, Knight Merz was completed in August and presentation of this study to Growers is planned in the near future. Recommendations from this report support the Board's current planned works program to develop a line of intrusion works along the south western aspect of the Board's area to resist movement of poor quality groundwater into the Delta Aquifer. Completion of Licciardello's recharge pit and progress with development of an off stream intrusion area in David Vass's farm will complement interconnection with the completed redevelopment of Burva Recharge Pit and other established works. Purchase of 10,000 megalitres of water allocation has been approved to contribute toward the operational needs of these new developments. Other planned works completed include, redevelopment of Woods Pit within the Ford Gully System and a storm water intrusion trench in the bed of Kidby Gully below Burdekin Road.

The Board's 1998/99 Budget has been determined on retention of the sugar cane levy at 75 cents. Current crop estimates from the past good season may be offset by anticipated crop production loss from cane grub damage and storm impacts, however the Board is also mindful of sugar industry futures and supports minimising direct on farm costs.

On behalf of Board Members and Staff I thank all Growers and CSR Inkerman Mill for their support and co-operation in maintaining the success of our scheme. I gratefully acknowledge the professionalism and dedication of our staff to provide, in my view, excellent service delivery and also thank kindred organisations for their interest shown and assistance toward mutual benefits for our community.

LA Rigano

OPERATING FUND

STATEMENT OF RECEIPTS AND PAYMENTS FOR YEAR ENDED 30 JUNE 1998

| | | 1997/98 | 1996/97 |
|---|-------|-----------|------------|
| | Notes | - | |
| Delegan | | \$ | \$ |
| Balance at commencement of year - | | | |
| Cash at Bank | | 27,557 | 25,547 |
| Investments (at cost) | | 455,467 | 592,708 |
| | - | 483,024 | · · |
| Receipts for the year were - | | | |
| Rates and Charges | | 377,024 | 469,788 |
| Interest on Investments, etc. | (1) | 38,689 | 54,817 |
| Levy on Cane | · / | 1,198,123 | 1,162,071 |
| Other | (2) | -5,229 | 17,994 |
| | · | 1,608,607 | , |
| Payments for the year were - | | | |
| Administration Expenses | (3) | 445,650 | 425,942 |
| Interest on Loans | | 890 | 2,584 |
| Operation and Maintenance | (4) | 444,178 | 540,674 |
| Purchase of Plant and Motor Vehicles | (5) | 14,033 | 11,890 |
| Update Office Furniture | (5) | 4,503 | 10,919 |
| Loan Redemption | | 42,534 | 3,189 |
| Transfers to Capital Works Fund | | 0 | 150,304 |
| Transfers to Reserve Fund | | 660,000 | 620,000 |
| Water Allocation - Fixed Charge | _ | 73,500 | 74,400 |
| . | | 1,685,288 | |
| Leaving a year end balance comprising - | | | |
| Cash at Bank | | 10,841 | 27.557 |
| Investments (at cost) | _ | 395,502 | 455,466 |
| | | \$406,343 | \$ 483,023 |

CAPITAL WORKS FUND

STATEMENT OF RECEIPTS AND PAYMENTS FOR YEAR ENDED 30 JUNE 1998

| | Notes | 1997/98 | 1996/97 |
|--|----------|--------------------------------------|---------------------------------|
| Balance at commencement of year - | Notes | \$ | \$ |
| Cash at Bank Investments (at cost) Receipts for the year were - | | -3,588 230,577 226,989 | 9,516 110,302 |
| Transfers from Operating Fund Interest on Investments | | 10,405 | 150,304 11,676 |
| Payments for the year were - | | | |
| Approved Works - Upgrade Distribution System Upgrade Ford Gully Relift Station Upgrade Warrens Gully Pump Station Interest transferred to Operating Fund Leaving a year end balance comprising - | | 24,165 - 10,405 34,570 | 0 43,065 68 11,676 |
| Cash at Bank Investments (at cost) | · (6) | 5,799 197,025 \$202,824 | -3,588 230,577 \$ 226,989 |

RESERVE FUND

STATEMENT OF RECEIPTS AND PAYMENTS FOR YEAR ENDED 30 JUNE 1998

| | NI | 1997/98 | 1996/97 |
|---|-------|---------------------------------|-----------------------------|
| Balance at commencement of year - | Notes | \$ | \$ |
| Cash at Bank Investments (at cost) | | 5,092 1,060,667 1,065,759 | 16,533 760,467 |
| Receipts for the year were - | | | |
| Transfers from the Operating Fund Interest on Investments, etc. | | 660,000 69,149 729,149 | 620,000 69,816 |
| Payments for the year were - | | | |
| Payment of Employee Entitlements Purchase of Plant Excess over Water Allocation | (5) | 2.272 93,598 95,870 | 2,632 137,168 261,257 |
| Leaving a year end balance comprising - | | | |
| Cash at Bank Investments (at cost) | | 4,594 1,694,444 | 5,092 1,060,667 |
| | (7) | \$1,699,038 | \$ 1,065,759 |

NOTES TO AND FORMING PART OF THE FINANCIAL STATEMENTS

STATEMENT OF ACCOUNTING POLICY

Basis on Accounting

The financial statements have been prepared on a cash basis, consistent with that which applied in the previous financial year.

The statements are regarded as special purpose financial statements in accordance with the treasurer's determination whereby compliance with certain provisions of the Management Standard issued under the Public Finance Standards issued under the Financial Administration and Audit Act 1977 was exempted.

ADDITIONAL FINANCIAL INFORMATION

Non-current Assets

| | 1997/1998 \$ | 1996/1997 \$ |
|--|------------------------------|------------------------------|
| Land and Buildings Plant, Equipment and Motor Vehicles, etc Furniture & Fittings | 130,712 784,257 37,380 | 127,271 752,148 41,639 |
| | \$952,349 | \$921,058 |

The values of non-current assets listed above represent only those assets still in service at 30 June and are based on the historical cost of the assets. In relation to plant and equipment, only those items with an individual value exceeding \$500 are recorded. No allowance for depreciation has been made.

Rates and Charges Outstanding

| | 1997/1998 \$ | 1996/1997 \$ |
|-------------------------------------|-----------------|--------------------------|
| 0-3 months 3-6 months Over 6 months | 71,455 3,575 | 78,538 2,847 1,649 |
| | 75,030 | 83,034 |

The rates and charges shown above have been reviewed and, in the opinion of the Board, are all collectable.

Bad debts written off for the year totalled \$Nil (1997 \$Nil).

NOTES TO AND FORMING PART OF THE FINANCIAL STATEMENTS

(continued)

Loan Indebtedness

The Board's load indebtedness at 30 June 1988 was \$0 (1997 \$42.534).

Contingent Assets/Liabilities

There were no known contingent assets or liabilities of a significant nature at 30 June 1998.

| EXPLANATORY NOTES | | |
|--|-------------------|-------------------|
| | 1997/1998 | 1996/1997 |
| /1\ T | \$ | \$ |
| (1) Interest on Investments | | |
| Interest on Term Deposits, etc. | 28.284 | 43,141 |
| Interest transferred from Capital Works Fund | 10,405 | 11,676 |
| • | | |
| | <u>\$38,689</u> | \$54,817 |
| (2) Other | | |
| _ | | |
| Insurance Recovery | 3,911 | 12,075 |
| Diesel Fuel Rebate | -9,952 | 5,700 |
| Miscellaneous | 812 | 219 |
| | <u>S-5,229</u> | <u>\$17,994</u> |
| (3) Administration Expenses | | |
| Board Members' Fees and Expenses | 24.000 | 21 -70 |
| Salaries & Wages | 24,908 255.578 | 21,578 251.976 |
| Board Contributions - Employees | 400,070 | 231,970 |
| Superannuation Scheme | 31.061 | 25.775 |
| Insurances | 25,523 | 25,781 |
| Rates and Charges | 5,570 | 4,804 |
| Audit Fees | 1,225 | 1,225 |
| Office Expenses | 14,243 | 15,387 |
| Legal and Survey | 54,340 | 38,400 |
| Professional Fees | 28,932 | 34,678 |
| Miscellaneous | 4,270 | 6,338 |
| | \$445,650 | \$425,942 |

NOTES TO AND FORMING PART OF THE FINANCIAL STATEMENTS

(continued)

| | 1997/1998 \$ | 1996/1997 \$ |
|---|---|---|
| (4) Operations and Maintenance | | |
| Electricity Pump, Channel and Pit Maintenance Plant and Vehicle Maintenance | 272,916 111,088 60,174 | 352,407 113,717 74,550 |
| | \$444,178 | \$540,674 |
| from the Operating Fund (18,536) and the Reserve Fun written off items at cost value totalling \$80,843. (6) Balance - Capital Works Fund Upgrade Distribution System Contingencies Unallocated Revenue | 178,343 20,000 4,481 | 202,508 20,000 4,481 |
| | \$202,824 | \$226,989 |
| (7) Balance - Reserve Fund | | |
| Provisions for: Long Service Leave Recreation and Sick Leave Future Upgrade Plant Replacement Water Allocation - Excess of Fixed Charge | 50,178 72,165 160,000 170,602 1.246,093 | 50,178 74,438 160,000 195,050 586,093 |
| | \$1,699,038 | \$1,065,759 |

CERTIFICATE OF THE

SOUTH BURDEKIN WATER BOARD

We have prepared the foregoing annual financial statements pursuant to the provisions of the Financial Administration and Audit Act 1977 and certify that in our opinion -

- (i) the prescribed requirements in respect of the establishment and keeping of accounts have been complied with in all material respects; and
- (ii) the foregoing annual financial statements have been drawn up so as to present a true and fair view of the transactions of the Board for the period 1 July 1997 to 30 June 1998, and of the financial position as at 30 June 1998.

22nd September, 1998

LA Rigano Chairman W.C. Lowis
Secretary

Audit Certificate

Scope

I have audited the special purpose financial statements comprising of Receipts and Payments for Operating Fund, Capital Works Fund and Reserve Fund, Notes to and forming part of the financial statements and certificates given by the Chairperson and Secretary of the South Burdekin Water Board for the year ended 30 June, 1998.

The audit was conducted in accordance with QAO Auditing Standards. Audit procedures included examination, on a test basis, of evidence supporting the amounts and other disclosures in the financial statements and the evaluation of significant accounting estimates. These procedures have been undertaken to form an opinion as to whether, in all material respects, the financial statements are presently fairly in accordance with the accounting policies described in the Notes to the financial statements.

The audit opinion expressed in this certificate has been formed on the above basis.

Audit Opinion

I certify that I have received all the information and explanations I have required in respect of the financial statements of the South Burdekin Water Board and, in my opinion -

- the prescribed requirements in respect of the establishment and keeping of accounts have been complied with in all material respects; and
- the statements have been drawn up so as to present a true and fair view of the transactions of the South Burdekin Water Board for the financial year ended 30 June, 1998 and of the financial position as at the end of that year.

Kris Hansen (Contract Auditor)
Delegate of the Auditor-General

K #___

Date: 12 October, 1998

GROUND WATER REPLENISHMENT SINCE 1966

South Burdekin Water Board

28 Ninth Street, PO Box 376, Home Hill. N.Q. 4806

Reference: WCL: BRB: 2942

17th December, 1997

Mr S Kinley Manager Water Infrastructure Administration Department of Natural Resources GPO Box 2454 Brisbane Qld 4001

Dear Sir,

Re: Exemptions from Parts of the Financial Management Standard 1997.

I refer to your letter 18th August 1997 and subsequent discussions on this subject. I apologise for such a late formal reply, and as requested, provide this brief submission in support of my Board's position on the matter.

The Board sought and gained, in 1993, certain examplions under previous standards in consideration of role and operations. The board still holds the same view that mandatory compliance as such, is not relevant to ganisations with small administrative structures who's operations are well established and monitored for their specific function and purpose.

This Board would therefore seek to remain exempt from the equivalent to those parts; 2, 3 and 4 of the former Public Finance Standard referred to in your letter.

This Board was originally constituted under the provisions of the Water Acts 1926 to 1964 by an Order In Council made on the 31st March 1966. Following repeal of that Act, the Board has continued to operate under the provisions of the Water Resources Act 1989. The constitution of the Area and Board, as well as the purpose for which the area is constituted, is clearly defined in the constituting order. It is important to note, the primary function of this Board is; "to replenish the subterranean water supplies of the southern part of the Burdekin Delta".

The Board meets monthly and arranges special meetings or inspections as necessary. The Annual Budget is adopted in April and provides for activities in the projected year ahead, provisions for future planned expenditure and also accommodates seasonal or climatic influences. The budget is funded by levy on sugar cane delivered to Inkerman Sugar Mill in the ratio 2/3 grower, 1/3 miller and includes three funds; Operating, Capital Works and Reserve, which are submitted for ministerial approval each year. The Board operates on a cash accounting system, the rate book lists all rates and charges determined, and includes the names of all ratepayers. The Board's Annual Report

provides statistical information, general activities and audited financial statements which is posted to all ratepayers.

Since its inception, the Board has initiated works progressively within its financial limitations. Initially resumption of lands for channel construction was not acceptable to many landholders. In some cases resumption settlement remains outstanding to date, however in most instances land was made available to the Board by 'peppercorn' agreement, as landholders recognised the benefits of such a scheme. Therefore, to address these concerns, the Board has adopted policy of land easement agreement in lieu of formal resumption process.

This community self help approach has been encouraged by the Board and has fostered a sense of industry/community ownership which generates a common goal approach of mutual interest without the need to exercise assertive action by either party. Please note, the Board was never financial enough to meet compensation demands made for property values at the time of acquisition. These are very important points to consider when suggesting valuation of assets toward commercial practice, which is dealt with later in this letter.

The sense of ownership, achievement and industry viability have been major planks toward empowering the wider community, and the diverse skills based background of members, provides Board Management with a positive, practical approach to problem solving and getting on with tasks at hand. The Board's mission statement or purpose is clearly defined in its constitution and is both understood and accepted by board members, staff, industry and the wider community. Review processes, both formal and informal, identify community needs and expectations, and the Board's 'open door' policy encourages 'without prejudice' interaction.

This general preamble leads us to consider the present proposal of temporary exemption as stated in your letter.

Restructuring of the Public Sector has introduced change toward making performance count, providing responsible leadership and strengthening the culture of continual improvement. The general thrust of change away from traditional bureaucracy is shifting emphasis from process to results.

It is considered fair to say that this Board has been successfully travelling this path for quite some time and I provide some examples:

- Self help, self funded and non profit.
- Does not receive government funding.
- Has a purpose and organisational profile which is effective, but not over resourced.
- Has an impressive history of efficient and effective management.
- Implements decisions based on budget allocations and observes review process.
- Recognises that autonomy is paramount to success to choose options and long term objectives to benefit its purpose, yet remain within its own financial limitations.

Under proposed review, the Board respectively seeks continuation of granted exemptions, because its operations are considered unique as a statutory authority. The fact that its purpose as a 'water area' is to replenish subterranean water supplies,

distinctly places it in a totally different position to that of a 'Water Supply Area Board' or 'Drainage Area Board', as defined under the Water Resources Act 1989.

To review operations with a view to commercialisation is a review of current financial practice; that of shifting from cash accounting to accrual accounting, and assumes assets of the Board generate profit. This move of course will impact the self-help, non-profit ethic where adverse 'thrust of change' may see more of process and less on results.

It is understood that Accrual Accounting involves the recognition of revenue, expenses, assets, liabilities etc, when an economic transaction occurs irrespective of the timing of any related movement of cash. It is a comprehensive system that recognises assets and liabilities as well as depreciation, as opposed to cash accounting where capital investment is treated as expenditure.

This proposed concept is a fundamental shift away from the non-profit entity which has worked so well. In the first instance, this Board under its constituting charter, does not view its operations toward this proposal of commercialisation. Furthermore, a shift from the current practice of self-funding and providing specific expenditure as considered necessary, impacts the conciliatory method of revenue raising, so well accepted within the current cultural framework.

The 'user charging' concept is recognised and addressed in the Board's Rate Book. All benefited ratepayers contribute revenue toward the Board's purpose; because groundwater knows no boundaries. All other defined tervices are purposely linked to the Board's constituted revenue process. Without soing into detail; the basis of these charges consider equity to all users, and are accepted by those users as fair and reasonable. It would be extremely difficult to introduce a commercial industry rate into a replenishment system, because part of the aquifer replenishment process occurs by water spreading, an activity performed by the user.

Strategic Planning could be seen by the Board as a paper exercise when considering the extremes of seasonal and climatic influences dry tropic areas such as this endure. Put simply, it is a waste of resources, both financial and physical to carry out replenishment process to a fully recharged aquifer after a naturally occurring recharge event, simply to satisfy planning strategies.

The Board would therefore have to ask, "What are the benefits? Is this proposed change going to produce better performance and improvement? Do benefits justify the cost?"

Before addressing these questions, the fundamental decision must be; to determine whether the Board accepts commercialisation driven by mandatory implementation of the Financial Management Standard 1997. That is, whether the Board accepts the costs, both financial and cultural which surely accompanies this change. To focus on change and to be very brief; financial costs are envisaged to provide for extra staff, training and technology. Where permanent staffing resources are not considered relevant, outsourcing professional services for internal audit and regular account of finances would seem to be suggested. Similarly, the establishment of an asset register and its valuation in accordance with prescribed standards will no doubt also require professional

17th December, 1997

services not currently provided by the Board. It is most important to remember that this Board is constituted as a Water Area with a specific function and purpose, and history provides us with recorded evidence of good financial management and planning in performance of that responsibility.

In the past there has not been a requirement to value assets of the Board. This letter therefore basically comments on the proposal to introduce commercialisation and the need to change from cash to accrual accounting for that purpose, in which case, valuation of assets is a mandatory function. This particular move however, would undoubtedly create a Breach of Trust with those individuals who have contributed land and services without true compensation, in order to progress the scheme from its infancy. It is fair to comment that such an act would destroy the excellent working relationship the Board has established over time with it's ratepayers, and this in turn would no doubt lead to cultural indifference and inevitable distrust by those ratepayers toward the Board. It is not a situation the Board would tolerate!

The Board cautions 'change for the sake of change' and is mindful of what is being achieved and how best industry and the community is being serviced. The Board's services are geographically limited to part of the Burdelin Delta Aquifer, a natural national asset, which for environmental reasons cannot be put into jeopardy by unfounded resource management theories. Protection and performance of this asset and water area has been well and truly established by the performance of this Board.

Consequently, on behalf of the Board, I repeat the previous request for consideration and assistance, to respectfully seek and obtain necessary exemptions of the Financial Management Standard 1997, so that this Board may continue to operate under current arrangements.

I look forward to your advice.

Yours faithfully, South Burdekin Water Board

WC Lowi: Manager



South Burdekin Water Board

28 Ninth Street, Home Hill, N.Q. 4806
Fax No. 077 822039

P.O. Box 376

WCL: BRB: 1878

18th May, 1992

Reference:

Industry Commission P.O. Box 80 Canberra ACT 2616

Subject:

Water Resources and Waste Water Disposal - Release of Draft Report

Introduction:

The invitation to appear at the Public Hearing in Townsville and to participate is appreciated. The following brief submission is presented as an overview for your consideration.

History:

The South Burdekin Water Board was established by Order in Council 31st March 1966, which in part provides:

"To utilize part of the flow of the Burdekin River to replenish the Subterranean Water Supplies of the southern part of the Burdekin Delta and to thereby increase the quantity and improve the quality of the supply available from this source for irrigation, domestic stock and industrial purposes".

This Board as part of the Burdekin Delta Recharge Scheme has been guided by that Charter to operate successfully since its inception. Increased agricultural production, derived by the operational benefits of the Boards activities, is practical evidence of such progressive planning. The financing and management of this Local Board can be proudly shown as a good example of a self-help, community based and managed scheme. History of the Burdekin Delta Recharge Water Boards involvement and support of the Burdekin Falls Dam Scheme is well documented.

Policy:

The Board considers it's autonomy a high priority for success within the parameters of the Water Resources Act 1989.

The service provided to established industry and the declared benefitted area is viewed as parallel on a smaller scale to more recent developments such as the Burdekin River Irrigation Area.

The Board area has, in effect, developed progressively quite apart from and in contrast to those principles adopted within the B.R.I.A. without Government financial input.

Limitations:

The Board has harmoniously dealt with and acted in consultation with those recommendations of the Water Resources Commission in regard to operational and technical matters as provided under the relevant Act.

Issue:

In view of the Industry Commission Draft Report - R2.3 Burdekin River Irrigation Area, we refer to the statement: "that the Commonwealth Governments contribution toward the Burdekin Dam is WRITTEN OFF" and submit the following to expand on water pricing policy in our particular case.

- The Board has negotiated and accepted in good faith, "Water Allocation" based on Water Resources Commission data. Amendment to the Boards Order in Council is presently before Executive Council.
- The Board accepts charges for regulated flow from the Burdekin Falls Dam Storage, however considers that these charges should not reflect Capital Contribution for works downstream of the Dam relative to the Burdekin River Irrigation Area or ancillary schemes such as the Townsville Later Supply, as current methodology would confirm.

Summary:

We assert that the riparian rate per megalitre to the Board as a Bulk User should only reflect operations and maintenance of the Dam Storage release and consider that the Pricing Policy under review should seek that equity retrospective to conception, with due regard to the waiver of capital contribution toward the cost of the Burdekin Falls Dam.

We contend that it is appropriate to include this matter under your review as the outcome of projected revenue from water sales may very well affect the final review analysis.

Yours faithfully, South Burdekin Water Board

G.B. CAMER - Chairman

WATER RESOURCES AND WASTE WATER DISPOSAL

$\frac{\text{NOTIFICATION OF INTENTION TO APPEAR AT DRAFT REPORT}{\text{HEARINGS}}$

| Please complete and return this form immediately to: | |
|---|---|
| Industry Commission PO Box 80 BELCONNEN ACT 2616 | or by facsimile to Monique Renau (06) 253 199 |
| (If you have faxed this form to the Commission please do not send a h | ardcopy by mail) |
| Name of Company/Organisation: SOUTH BURDEKIN WATER BOARD | |
| Postal address: P.O. BOX 376 | |
| City: HOME HILL State: QLD Postcod | e:4806 |
| Street address: 28 NINTH STREET HOME HILLS | |
| Name of Principal Contact: MR W.C. LOWIS | ······ |
| MANAGED C.D. II. DO | •••••• |
| Telephone No: (.077) 821703 Fax/Telephone (.077) - 82 | 22039 |
| MR W.C. LOWIS MANAGER - S.B.W.B. | tions: |
| We intend to appear at the public hearing in: | |
| ADELAIDE (Commencing 5 May 1992) | [] |
| PERTH (Commencing 6 May 1992) | [] |
| CANBERRA (Commencing 12 May 1992) | [] |
| MELBOURNE (Commencing 14 May 1992) | [] |
| SYDNEY (Commencing 19 May 1992) | [] |
| TOWNSVILLE (Commencing 21 May 1992) | [x] |
| SHEPPARTON (Commencing 26 May 1992) | [] |
| Comments APPOINTMENT TO APPEAR 4pm - 21 MAY 1992 | ••••• |