# 8 Corrective services

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#### **Attachment tables**

Attachment tables are identified in references throughout this chapter by a '8A' prefix (for example, table 8A.1) and are available from the website https://www.pc.gov.au/research/ongoing/report-on-government-services.

This chapter reports on the performance of corrective services, which include prison custody and a range of community corrections orders and programs for adult offenders <sup>1</sup> (for example, parole and community work orders). Both public and privately operated correctional facilities are included; however, the scope of this chapter generally does not extend to:

- youth justice (reported on in chapter 17, Youth justice services)
- prisoners or alleged offenders held in forensic mental health facilities to receive psychiatric care (who are usually the responsibility of health departments)
- prisoners held in police custody (reported on in chapter 6, Police services)
- people held in facilities such as immigration detention centres.

Adult offenders in prison and community corrections are aged 18 years and over in all Australian states and territories with the exception of Queensland. In February 2018, the *Youth Justice and Other Legislation* (*Inclusion of 17-year-old Persons*) *Amendment Act 2016* commenced in Queensland, increasing the age that a person can be charged as an adult from 17 to 18 years, bringing Queensland legislation in line with all other Australian jurisdictions. Transitional provisions mean that 17-year-olds are being gradually transferred from adult community corrections and prisons to youth justice supervision. For 2017-18, adult corrections data still includes 17-year-olds in Queensland, but the numbers involved are relatively small and will have a minimal impact on reported rates during this period.

Further information on the Report on Government Services including other reported service areas, the glossary and list of abbreviations is available at https://www.pc.gov.au/research/ongoing/report-on-government-services.

### 8.1 Profile of corrective services

#### Service overview

The operation of corrective services is significantly influenced by, and in turn influences, other components of the criminal justice system such as police services and courts. The management of prisoners and of offenders serving community corrections orders is the core business of all corrective services agencies. However, the legislative frameworks governing and impacting on corrective services, for example sentencing acts, vary widely. The scope of the responsibilities of these agencies also varies, for example, functions administered by corrective services in one jurisdiction may be administered by a different justice sector agency in another, such as the management of prisoners held in court cells.

### Roles and responsibilities

Corrective services are the responsibility of State and Territory governments, which may deliver services directly, purchase them through contractual arrangements or operate a combination of both arrangements. All jurisdictions maintained government-operated prison facilities during the reporting period while private prisons operated in five jurisdictions (NSW, Victoria, Queensland, WA and SA). No jurisdiction operated periodic detention in 2017-18, which was abolished as a sentencing option in NSW in 2010 and in the ACT in July 2016, although a small number of detainees with uncompleted orders had continued to be supervised during the previous reporting period.

Community corrections is responsible for administering a range of non-custodial sanctions and also manages prisoners who are released into the community and continue to be subject to corrective services supervision. These services vary in the extent and nature of supervision, the conditions of the order (such as a community work component or a requirement to attend an offender program) and the level of restriction placed on the offender's freedom of movement in the community (for example, home detention).

No single objective or set of characteristics is common to all jurisdictions' community corrections services, other than that they generally provide a non-custodial sentencing alternative or a post-custodial mechanism for reintegrating prisoners into the community under continued supervision. In some jurisdictions, community corrections responsibility includes managing offenders on supervised bail orders. Table 8A.21 shows the range of sanctions involving corrective services that operated in each jurisdiction during the reporting period.

### **Funding**

Nationally in 2017-18, expenditure (net of revenues) on corrective services was \$3.4 billion for prisons and \$0.6 billion for community corrections<sup>2</sup> (table 8A.1). Expenditure plus depreciation (matching expenditure reporting by other justice sector agencies) was \$4.4 billion – a real increase of 7.8 per cent from 2016-17 (table 8A.2). Changes in expenditure need to be considered in the context of the growth in corrective services populations over time.

### Size and scope of sector

### Prison custody

Corrective services operated 118 custodial facilities nationally at 30 June 2018, comprising 92 government-operated prisons, 10 privately-operated prisons, four transitional centres, and twelve 24-hour court cell complexes (holding prisoners under the responsibility of corrective services in NSW) (table 8A.3).

On average, 41 867 people per day were held in Australian prisons during 2017-18 (table 8A.4), of which 80.0 per cent were held in secure facilities. A daily average of 7851 prisoners (18.8 per cent of the prisoner population), were held in privately operated facilities during the year (table 8A.4). Nationally, females represented 8.3 per cent of the daily average prison population, and Aboriginal and Torres Strait Islander prisoners represented 27.8 per cent of the daily average population.

In 2017-18, the national imprisonment rate was 216.8 per 100 000 people in the relevant adult population (figure 8.1). This represents an increase of 29.9 per cent since 2008-09 (table 8A.5). The rate for males (404.3 per 100 000 males) was over 11 times the rate for females (35.2 per 100 000 females) (table 8A.5).

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This expenditure is net of operating revenues and excludes capital costs (depreciation, user cost of capital and debt service fees), payroll tax, and expenditure on transport/escort services and prisoner health. Some jurisdictions are unable to fully disaggregate transport costs and/or health expenditure from other prison operating costs. See table 8A.1 for detailed definitions, footnotes and caveats.

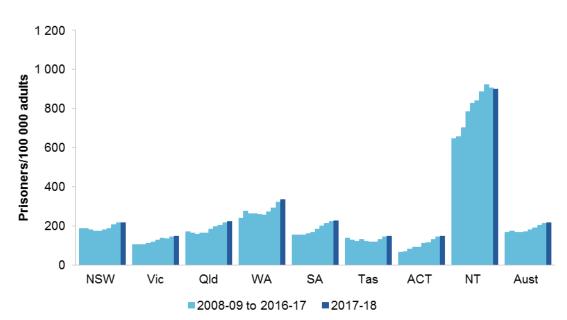


Figure 8.1 Imprisonment rates, total prisoners<sup>a</sup>

Source: ABS (unpublished) Australian Demographic Statistics, as at December of each year, Cat. no. 3101.0; State and Territory governments (unpublished); table 8A.5.

The national crude imprisonment rate per 100 000 Aboriginal and Torres Strait Islander population was 2465.9 in 2017-18 compared with a rate of 158.8 for the non-Indigenous population (table 8A.5). Comparisons of imprisonment rates should be made with care, especially for states and territories with relatively small Aboriginal and Torres Strait Islander populations. Small changes in prisoner numbers can cause variations in rates that do not accurately represent either real trends over time or consistent differences from other jurisdictions.

The Aboriginal and Torres Strait Islander population has a younger age profile compared with the non-Indigenous population, which contributes to higher crude imprisonment rates. After adjusting for differences in population age structures, the national age standardised imprisonment rate per 100 000 Aboriginal and Torres Strait Islander population in 2017-18 was 1948.5, compared with a corresponding rate of 168.0 for the non-Indigenous population (figure 8.2). Therefore, after taking into account the effect of differences in the age profiles between the two populations, the national imprisonment rate for the Aboriginal and Torres Strait Islander population is almost 12 times greater than for the non-Indigenous population. Rates that do not take age profile differences into account are 16 times greater.

a See table 8A.5 for detailed footnotes and caveats.

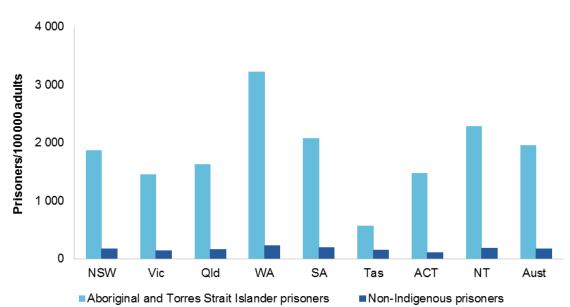


Figure 8.2 Aboriginal and Torres Strait Islander and non-Indigenous age standardised imprisonment rates, 2017-18<sup>a</sup>

Source: ABS (unpublished) Australian Demographic Statistics, Cat. no. 3101.0; ABS (unpublished) Experimental Estimates and Projections, Indigenous Australians (series B), Cat. no. 3238.0; State and Territory governments (unpublished); table 8A.5.

While imprisonment rates for the Aboriginal and Torres Strait Islander population, whether calculated on a crude or age standardised basis, are higher than those for the non-Indigenous population, the majority of prisoners are non-Indigenous. Ten-year trends in daily average numbers and rates for Aboriginal and Torres Strait Islander and non-Indigenous prisoners are reported in table 8A.6.

#### Community corrections

Nationally, on a daily average, there were 15.3 offenders for every one (full time equivalent) community corrections staff member in 2017-18 (table 8A.7).

Nationally, an average of 69 634 offenders per day were serving community corrections orders in 2017-18 (table 8A.8), with females representing 19.5 per cent of the offender population (higher than the proportion in the prison population), and Aboriginal and Torres Strait Islander offenders representing 20.9 per cent of the offender population (lower than the proportion in the prison population).

In 2017-18, the national crude community corrections rate was 360.6 per 100 000 relevant adult population. This is higher than the rate of 344.3 in 2008-09 (figure 8.3). The rate for female offenders was 138.4 compared with 589.8 for male offenders (table 8A.5).

<sup>&</sup>lt;sup>a</sup> See table 8A.5 for detailed footnotes and caveats.

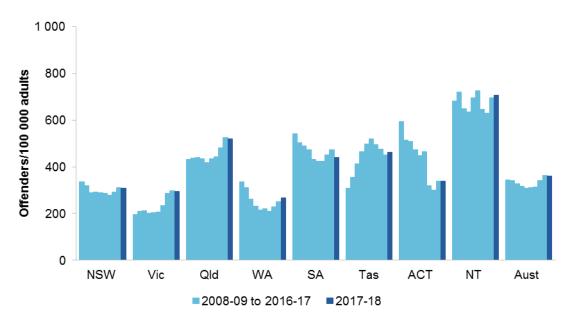


Figure 8.3 Community corrections rates, total offenders<sup>a</sup>

Source: ABS (unpublished) Australian Demographic Statistics, as at December of each year, Cat. no. 3101.0; State and Territory governments (unpublished); table 8A.5.

The national crude rate for the Aboriginal and Torres Strait Islander population was 3084.7 offenders per 100 000 relevant adult population, compared with 285.7 for the non-Indigenous population (table 8A.5). After adjusting for differences in population age structures, the rate per 100 000 Aboriginal and Torres Strait Islander population in 2017-18 was 2416.2, compared with a rate of 288.3 for the non-Indigenous population (figure 8.4). Therefore, after taking into account the effect of differences in the age profiles between the two populations, the national Aboriginal and Torres Strait Islander community corrections rate is eight times greater than for the non-Indigenous population. Rates that do not take age profile differences into account are 11 times greater.

As with prisoners, comparisons should be made with care because small changes in offender numbers in jurisdictions with relatively small Aboriginal and Torres Strait Islander populations can cause variations in rates that do not accurately represent either real trends over time or consistent differences from other jurisdictions. Ten year trends are reported in table 8A.9.

<sup>&</sup>lt;sup>a</sup> See table 8A.5 for detailed footnotes and caveats.

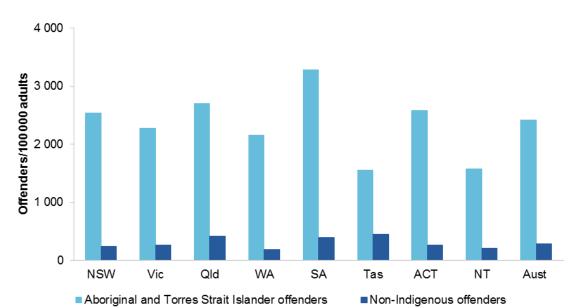


Figure 8.4 Aboriginal and Torres Strait Islander and non-Indigenous age standardised community corrections rates, 2017-18<sup>a</sup>

Source: ABS (unpublished) Australian Demographic Statistics, Cat. no. 3101.0; ABS (unpublished) Experimental Estimates and Projections, Indigenous Australians (series B), Cat. no. 3238.0; State and Territory governments (unpublished); table 8A.5.

## 8.2 Framework of performance indicators

Corrective services performance is reported against objectives that are common to corrective services agencies in all jurisdictions (box 8.1).

### Box 8.1 **Objectives for corrective services**

Corrective services aim to contribute to the protection and creation of safer communities through the effective management of offenders and prisoners, commensurate with their needs and the risks they pose to the community, by providing:

- a safe, secure and humane custodial environment
- · appropriate management of community corrections orders
- programs and services that address the causes of offending, maximise the chances of successful reintegration into the community, and encourage offenders to adopt a law abiding way of life.

Governments aim for corrective services to meet these objectives in an equitable and efficient manner.

a See table 8A.5 for detailed footnotes and caveats.

The performance indicator framework provides information on equity, efficiency and effectiveness, and distinguishes the outputs and outcomes of corrective services (figure 8.5). The framework shows which data are comparable in the 2019 Report. For data that are not considered directly comparable, the text includes relevant caveats and supporting commentary. Chapter 1 discusses data comparability, data completeness and information on data quality from a Report-wide perspective. In addition to section 8.1, the Report's statistical context chapter (chapter 2) contains data that may assist in interpreting the performance indicators presented in this chapter. Chapters 1 and 2 are available from the website at https://www.pc.gov.au/research/ongoing/report-on-government-services.

Improvements to performance reporting for corrective services are ongoing and will include identifying indicators to fill gaps in reporting against key objectives, improving the comparability and completeness of data and reviewing proxy indicators to see if more direct measures can be developed.

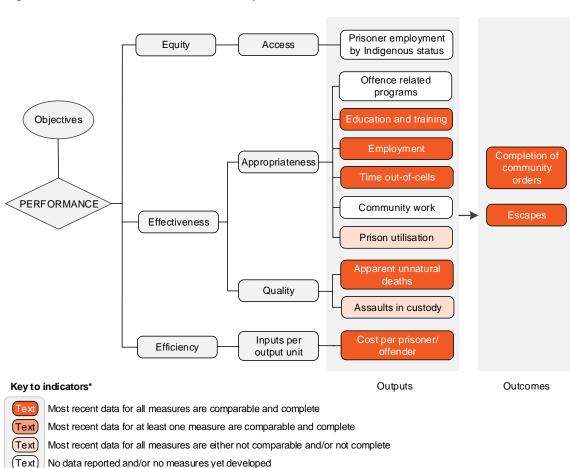


Figure 8.5 Corrective services performance indicator framework

<sup>\*</sup> A description of the comparability and completeness of each measure is provided in indicator interpretation boxes within the chapter

## 8.3 Key performance indicator results

Jurisdictional differences in service delivery settings, geographic dispersal and prisoner/offender population profiles have an impact on the effectiveness and efficiency of correctional service systems.

The comparability of performance indicator results are shaded in indicator interpretation boxes, figures and chapter and attachment tables as follows:



Data are comparable (subject to caveats) across jurisdictions and over time.

Data are either not comparable (subject to caveats) within jurisdictions over time or are not comparable across jurisdictions or both.

The completeness of performance indicator results are shaded in indicator interpretation boxes, figures and chapter and attachment tables as follows:



Data are complete (subject to caveats) for the current reporting period. All required data are available for all jurisdictions.

Data are incomplete for the current reporting period. At least some data were not available.

### **Outputs**

Outputs are the services delivered (while outcomes are the impact of these services on the status of an individual or group) (see chapter 1). Output information is also critical for equitable, efficient and effective management of government services.

### **Equity**

Access — Prisoner employment by Indigenous status

'Prisoner employment by Indigenous status' is an indicator of governments' objective to provide programs and services in an equitable manner (box 8.2).

#### Box 8.2 Prisoner employment by Indigenous status

'Prisoner employment by Indigenous status' is defined as the proportion of Aboriginal and Torres Strait Islander prisoners employed as a percentage of all Aboriginal and Torres Strait Islander prisoners eligible to work, compared with the percentage of employed non-Indigenous prisoners.

Prisoners who are eligible to work excludes those unable to participate in work programs because of full time education and/or training, ill health, age, relatively short period of imprisonment or other reason.

Similar proportions of employment for Aboriginal and Torres Strait Islander and non-Indigenous prisoners indicates equity of access to participate in work programs. These employment opportunities develop work skills and qualifications to assist in obtaining employment after release from custody.

This indicator should be interpreted with caution because of factors outside the control of corrective services, such as local economic conditions, which affect the capacity to attract commercially viable prison industries, particularly where prisons are remote from large population centres.

Data are not yet available for reporting against this indicator.

#### **Effectiveness**

#### Appropriateness — Offence-related programs

'Offence-related programs' is an indicator of governments' objective to provide programs and services that address the causes of offending, maximise the chances of successful reintegration into the community, and encourage offenders to adopt a law abiding way of life (box 8.3).

#### Box 8.3 Offence-related programs

'Offence-related programs' measures the delivery of programs to prisoners and offenders by corrective services that target specific factors related to their risk of reoffending.

Data are not yet available for reporting against this indicator.

#### Appropriateness — Education and training

'Education and training' is an indicator of governments' objective of providing programs and services that address the causes of offending, maximise the chances of successful reintegration into the community, and encourage offenders to adopt a law abiding way of life (box 8.4).

#### Box 8.4 **Education and training**

'Education and training' is defined as the number of prisoners participating in one or more accredited education and training courses under the Australian Qualifications Framework, as a percentage of those eligible to participate (that is, excluding those unable to participate for reasons of ill health, relatively short period of imprisonment or other reason). These data do not include participation in non-accredited education and training programs or a range of offence related programs that are provided in prisons, such as drug and alcohol programs, psychological programs, psychological counselling and personal development courses.

High or increasing education and training participation rates of prisoners are desirable. The rates reported for this indicator should be interpreted with caution as the indicator does not assess participation relative to individual prisoner needs, or measure successful program completion.

Data reported for this measure are:

- comparable (subject to caveats) across jurisdictions and over time
- complete (subject to caveats) for the current reporting period. All required 2017-18 data are available for all jurisdictions.

Nationally in 2017-18, 34.0 per cent of eligible prisoners participated in accredited education and training courses (figure 8.6). Vocational education and training courses had the highest participation levels (23.6 per cent), followed by pre-certificate Level 1 courses (8.0 per cent), secondary school education (2.7 per cent) and higher education (1.8 per cent) (table 8A.10).

Percentage of eligible prisoners in education and training, Figure 8.6 2017-18a



Data are comparable (subject to caveats) across jurisdictions.

Data are complete (subject to caveats) for the current reporting period.



<sup>&</sup>lt;sup>a</sup> See box 8.4 and table 8A.10 for detailed definitions, footnotes and caveats. Source: State and Territory governments (unpublished); table 8A.10.

### Appropriateness — Employment

'Employment' is an indicator of governments' objective of providing programs and services that address the causes of offending, maximise the chances of successful reintegration into the community, and encourage offenders to adopt a law abiding way of life (box 8.5).

#### Box 8.5 **Employment**

'Employment' is defined as the number of prisoners employed as a percentage of those eligible to work (that is, excluding those unable to participate in work programs because of full time education and/or training, ill health, age, relatively short period of imprisonment or other reason).

High or increasing percentages of prisoners in employment are desirable, as addressing the limited vocational skills and poor employment history of some prisoners has been identified as a key contributor to decreasing the risk of re-offending.

This indicator should be interpreted with caution because of factors outside the control of corrective services, such as local economic conditions, which affect the capacity to attract commercially viable prison industries, particularly where prisons are remote from large population centres.

Data reported for this measure are:

- comparable (subject to caveats) across jurisdictions and over time.
- complete (subject to caveats) for the current reporting period. All required 2017-18 data are available for all jurisdictions.

Nationally in 2017-18, 80.5 per cent of the eligible prisoner population was employed (figure 8.7). Most prisoners were employed in service industries (47.8 per cent) or in commercial industries (32.0 per cent), with only a small percentage (0.7 per cent) on work release (table 8A.11).

Figure 8.7 Percentage of eligible prisoners employed, 2017-18<sup>a</sup>



Data are comparable (subject to caveats) across jurisdictions.

Data are complete (subject to caveats) for the current reporting period.



 $<sup>{</sup>f a}$  See box 8.5 and table 8A.11 for detailed definitions, footnotes and caveats. Source: State and Territory governments (unpublished); table 8A.11.

## ${\bf Appropriateness-Time\ out\text{-}of\text{-}cells}$

'Time out-of-cells' is an indicator of governments' objective of providing a safe, secure and humane custodial environment (box 8.6).

#### Box 8.6 Time out-of-cells

'Time out-of-cells' is defined as the average number of hours in a 24-hour period that prisoners are not confined to their cells or units. The periods during which prisoners are not confined to their cells or units provides them with the opportunity to participate in a range of activities that may include work, education and training, wellbeing, recreation and treatment programs, the opportunity to receive visits, and interacting with other prisoners and staff.

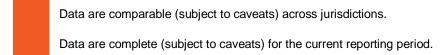
A relatively high or increasing average time out-of-cells per day is desirable. Prison systems with higher proportions of prisoners who need to be accommodated in more secure facilities because of the potentially greater risk that they pose to the community are more likely to report relatively lower time out-of-cells.

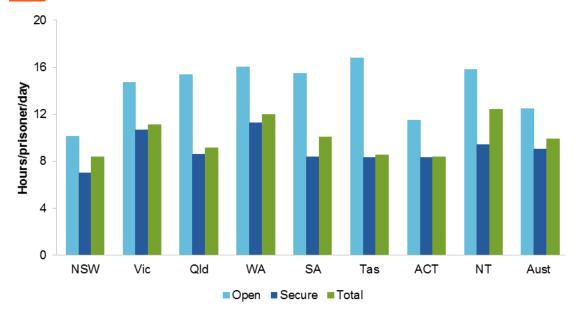
Data reported for this measure are:

- comparable (subject to caveats) across jurisdictions and over time.
- complete (subject to caveats) for the current reporting period. All required 2017-18 data are available for all jurisdictions.

Nationally in 2017-18, the average number of hours of time out-of-cells per prisoner per day was 9.9 (figure 8.8). Average time out-of-cells was higher for prisoners in open custody (12.5 hours) than for those held in secure custody (9.0 hours).

Figure 8.8 Time out-of-cells (average hours per day), 2017-18a





a See box 8.6 and table 8A.12 for detailed definitions, footnotes and caveats. Source: State and Territory governments (unpublished); table 8A.12.

### Appropriateness — Community work

'Community work' is an indicator of governments' objective to provide appropriate management of community corrections orders (box 8.7).

#### Box 8.7 **Community work**

'Community work' is defined as the number of hours unpaid community work acquitted on eligible community corrections orders as a percentage of the total hours that were imposed on the orders, for orders that were discharged during the reference period.

Eligible orders are community corrections orders issued by a court with a condition that the offender perform a specified number of hours of unpaid community work. These data do not include hours on orders that that were not issued directly by a court, e.g. community work orders made in default of payment of a fine. A discharged order refers to an order which has been finalised by corrective services due to being:

- (a) successfully completed (all requirements on the order were met)
- (b) revoked or breached (either due to a new charge being laid or other reasons).

Hours of community work are generally acquitted by undertaking the unpaid work but in some jurisdictions, hours may also be acquitted through participation in other approved programs or activities.

The percentage of hours completed can be affected by the general levels of compliance across all offenders required to do unpaid community work as a condition of their order. Community work may only be one component of an order alongside other requirements and non-compliance with the other requirements can result in a breach of the whole order and therefore affect an offender's capacity to successfully complete the community work hours in full.

A high or increasing percentage of ordered hours acquitted is desirable.

Data are not yet available for reporting against this indicator.

#### Appropriateness — Prison utilisation

'Prison utilisation' is an indicator of governments' objective of providing a safe, secure and humane custodial environment (box 8.8).

#### Box 8.8 Prison utilisation

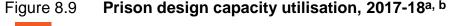
'Prison utilisation' reflects the extent to which prison design capacity meets demand for prison accommodation. It is defined as the annual daily average prisoner population as a percentage of the number of single occupancy cells and designated beds in shared occupancy cells provided for in the design capacity of the prisons.

It is generally accepted that prisons require spare capacity to cater for the transfer of prisoners, special-purpose accommodation such as protection units, separate facilities for males and females and different security levels, and to manage short-term fluctuations in prisoner numbers. Therefore percentages close to but not exceeding 100 per cent are desirable.

Data reported for this measure are:

- comparable (subject to caveats) across jurisdictions and over time.
- not complete for the current reporting period. Data for 2017-18 were not provided by NSW, Victoria or SA.

Nationally in 2017-18 (excluding NSW, Victoria and SA), prison utilisation was 115.6 per cent of prison design capacity. Prison utilisation was 94.7 per cent in open prisons and 119.8 per cent for secure facilities (figure 8.9).



Data are comparable (subject to caveats) across jurisdictions.

Data are incomplete for the current reporting period.



a Data were not provided by NSW, Victoria and SA. b See box 8.8 and table 8A.13 for detailed definitions, footnotes and caveats.

Source: State and Territory governments (unpublished); table 8A.13.

### Quality — Apparent unnatural deaths

'Apparent unnatural deaths' is an indicator of governments' objective of providing a safe, secure and humane custodial environment (box 8.9).

#### Box 8.9 Apparent unnatural deaths

'Apparent unnatural deaths' is defined as the number of deaths, divided by the annual average prisoner population, multiplied by 100 (to give the rate per 100 prisoners), where the likely cause of death is suicide, drug overdose, accidental injury or homicide.

Zero, low or decreasing rates of apparent unnatural deaths are desirable. The rates for this indicator should be interpreted with caution. A single incident in a jurisdiction with a relatively small prisoner population can significantly increase the rate in that jurisdiction, but would have only a minor impact in jurisdictions with larger populations. A relatively high rate in a jurisdiction with a small prisoner population can represent only a very small number of deaths.

Data reported for this measure are:

- comparable (subject to caveats) across jurisdictions and over time.
- complete (subject to caveats) for the current reporting period. All required 2017-18 data are available for all jurisdictions.

Nationally in 2017-18, the overall rate of deaths of prisoners from apparent unnatural causes was 0.04 per 100 prisoners (table 8A.14). The rate for Aboriginal and Torres Strait Islander prisoners was 0.02 and for non-Indigenous prisoners was 0.05 (table 8.1).

Table 8.1 Rate and number of prisoner deaths from apparent unnatural causes, by Indigenous status, 2017-18<sup>a</sup>



Data are comparable (subject to caveats) across jurisdictions.

Data are complete (subject to caveats) for the current reporting period.

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Deaths/100 prisoners									
Aboriginal and Torres Strait Islander	0.06	-	_	_	_	-	_	_	0.02
Non-Indigenous	0.07	0.08	0.03	_	0.04	-	_	0.36	0.05
Number of deaths									
Aboriginal and Torres Strait Islander	2	-	_	_	_	-	_	-	2
Non-Indigenous	7	5	2	_	1	_	_	1	16
Non-Indigenous	7	5	2	_	1	_	_	1	

a See box 8.9 and tables 8A.14 and 8A.15 for detailed definitions, footnotes and caveats. - Nil or rounded

Source: State and Territory governments (unpublished); table 8A.15.

#### Quality — Assaults in custody

'Assaults in custody' is an indicator of governments' objective of providing a safe, secure and humane custodial environment (box 8.10).

#### Box 8.10 Assaults in custody

'Assaults in custody' is defined as the number of victims of acts of physical violence committed by a prisoner that resulted in physical injuries reported over the year, divided by the annual daily average prisoner population, multiplied by 100 (to give the rate per 100 prisoners). Rates are reported for two measures:

- · assaults against another prisoner by seriousness of impact
- assaults against a member of staff by seriousness of impact.

'Assaults' refer to acts of physical violence resulting in a physical injury but not requiring overnight hospitalisation or ongoing medical treatment. 'Serious assaults' refer to acts of physical violence resulting in injuries that require treatment involving overnight hospitalisation in a medical facility or ongoing medical treatment, as well as all sexual assaults.

Zero, low or decreasing rates of assaults in custody are desirable. The rates reported for this indicator should be interpreted with caution. A single incident in a jurisdiction with a relatively small prisoner population can significantly increase the rate in that jurisdiction, but would have only a minor impact in jurisdictions with larger prisoner populations. A relatively high rate in a jurisdiction with a small prisoner population may represent only a very small number of actual incidents.

#### Data reported for this measure are:

- not comparable across jurisdictions due to different reporting practices and variation in service delivery arrangements for delivering prisoner health care, whereby not all jurisdictions have access to the medical information needed to accurately classify incidents into the assault categories used in this indicator. However, data are comparable (subject to caveats) within jurisdictions over time.
- complete (subject to caveats) for the current reporting period. All required 2017-18 data are available for all jurisdictions.

Table 8.2 presents data on assault rates in 2017-18. Australian averages have not been calculated as this indicator is not comparable across jurisdictions.

Table 8.2 Rate of prisoner assaults per 100 prisoners, 2017-18<sup>a</sup>

Data are not comparable across jurisdictions.

Data are complete (subject to caveats) for the current reporting period.

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT
Prisoner on prisoner								
Serious assaults	0.31	1.17	2.94	0.56	1.44	1.30	2.32	0.30
Assaults	24.90	17.15	8.52	3.97	5.99	12.88	16.02	4.49
Prisoner on staff								
Serious assaults	_	0.10	0.07	0.10	0.03	0.33	_	_
Assaults	1.53	1.16	0.57	1.85	0.26	2.94	1.05	0.12

<sup>&</sup>lt;sup>a</sup> See box 8.10 and table 8A.16 for detailed definitions, footnotes and caveats. – Nil or rounded to zero. Source: State and Territory governments (unpublished); table 8A.16.

### **Efficiency**

#### Cost per prisoner/offender

'Cost per prisoner/offender' is an indicator of governments' objective to provide corrective services in an efficient manner (box 8.11).

#### Box 8.11 Cost per prisoner/offender

'Cost per prisoner/offender' is defined as the average daily cost of providing corrective services per prisoner and per offender, reported separately for net operating expenditure and for capital costs per prisoner and offender and for secure and open custody for prisoners.

A low or decreasing cost is desirable in achieving efficient resource management. Efficiency indicators are difficult to interpret in isolation and should be considered in conjunction with effectiveness indicators. A low cost per prisoner, for example, can reflect less emphasis on providing prisoner programs to address the risk of reoffending.

Factors that can affect the results for this indicator include: the composition of the prisoner population requiring different accommodation and/or management; the size and dispersion of the geographic area across which services are delivered; the potential (or lack of) for economies of scale; and, the impact of the wider criminal justice system policies and practices.

Data reported for this measure are:

- comparable (subject to caveats) across jurisdictions and over time.
- complete (subject to caveats) for the current reporting period. All required 2017-18 data are available for all jurisdictions.

Nationally in 2017-18, recurrent expenditure per prisoner per day, comprising net operating expenditure and capital costs<sup>3</sup>, was \$302 (figure 8.10).

Excluding capital costs, the real net operating expenditure was \$223 per prisoner per day in 2017-18 compared with \$220 in 2013-14 (figure 8.11), and \$23 per offender per day the same as in 2013-14 (figure 8.12).

Figure 8.10 Recurrent expenditure per prisoner per day, 2017-18<sup>a</sup>

Data are comparable (subject to caveats) across jurisdictions.

Data are complete (subject to caveats) for the current reporting period.



**a** See box 8.11 and table 8A.17 for detailed definitions, footnotes and caveats. *Source*: State and Territory governments (unpublished); table 8A.17.

CORRECTIVE SERVICES 8.21

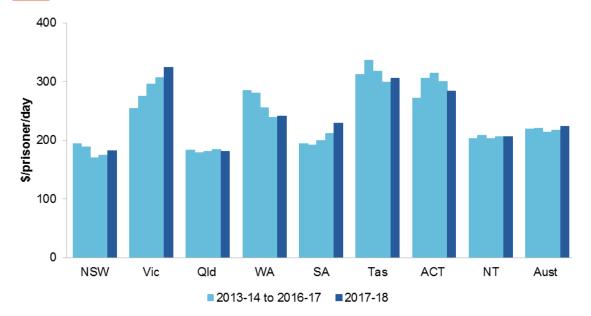
<sup>&</sup>lt;sup>3</sup> Capital costs are comprised of depreciation costs, the user cost of capital (8 per cent of the value of government assets), and debt service fees – financial lease payments incurred by governments as part of contracts for privately owned prisons or prisons built under Public-Private Partnership arrangements, comparable to the user cost of capital for government owned facilities.

Figure 8.11 Real net operating expenditure per prisoner per day (2017-18 dollars)a



Data are comparable (subject to caveats) across jurisdictions and over time.

Data are complete (subject to caveats) for the current reporting period.



 $<sup>{</sup>f a}$  See box 8.11 and table 8A.18 for detailed definitions, footnotes and caveats.

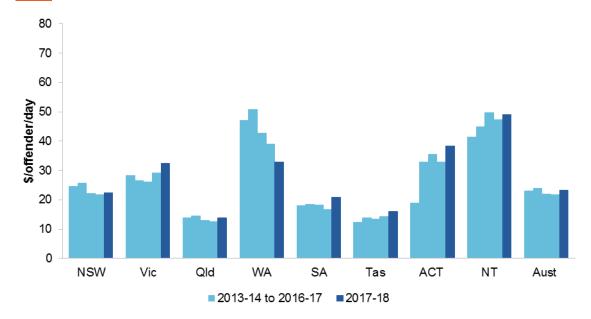
Source: State and Territory governments (unpublished); table 8A.18.

Figure 8.12 Real net operating expenditure per offender per day (2017-18 dollars)a



Data are comparable (subject to caveats) across jurisdictions and over time.

Data are complete (subject to caveats) for the current reporting period.



a See box 8.11 and table 8A.18 for detailed definitions, footnotes and caveats. Source: State and Territory governments (unpublished); table 8A.18.

#### **Outcomes**

Outcomes are the impact of services on the status of an individual or group (while outputs are the actual services delivered) (see chapter 1).

### Completion of community orders

'Completion of community orders' is an indicator of governments' objective to contribute to the protection and creation of safer communities through the effective management of offenders (box 8.12).

#### Box 8.12 **Completion of community orders**

'Completion of community orders' is defined as the percentage of community corrections orders completed during the year that were not breached for failure to meet the order requirements or because further offences were committed. Order requirements may involve restrictions on the offender's liberty (as with home detention), a requirement to undertake community work or other specified activity (such as a drug or alcohol program), regularly attending a community corrections centre as part of supervision requirements, or other conditions.

High or increasing percentages of order completions are desirable. Completion rates should be interpreted with caution. The indicator is affected by differences in the overall risk profiles of offender populations, and risk assessment and breach procedure policies. High-risk offenders subject to higher levels of supervision have a greater likelihood of being detected when conditions of orders are breached. High breach rates could therefore be interpreted as a positive outcome reflecting the effectiveness of more intensive offender management. Alternatively, a high completion rate can mean either high compliance or a failure to detect or act on breaches of compliance.

Data reported for this measure are:

- comparable (subject to caveats) across jurisdictions and over time.
- complete (subject to caveats) for the current reporting period. All required 2017-18 data are available for all jurisdictions.

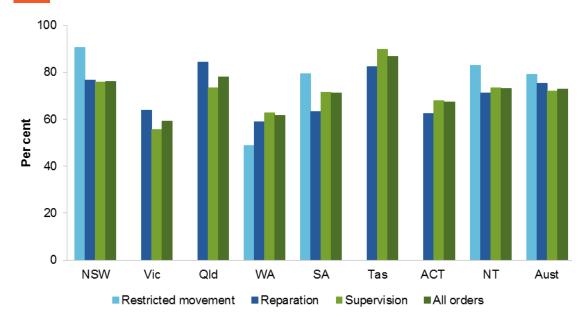
Nationally in 2017-18, 72.9 per cent of community corrections orders were completed. Completion rates were higher for females than males (74.5 and 72.5 per cent respectively) and higher for non-Indigenous than Aboriginal and Torres Strait Islander offenders (75.5 and 64.9 per cent respectively). Completions by order type were highest for restricted movement orders (79.2 per cent), followed by reparation orders (75.2 per cent) and supervision orders (72.0 per cent) (figure 8.13).

Figure 8.13 Completion of community corrections orders, by type of order, 2017-18a, b



Data are comparable (subject to caveats) across jurisdictions.

Data are complete (subject to caveats) for the current reporting period.



a Data for restricted movement orders are not applicable to Victoria, Queensland, Tasmania and the ACT, as these jurisdictions did not have this category of order during the reporting period.  $^{f b}$  See box 8.12 and table 8A.19 for detailed definitions, footnotes and caveats.

Source: State and Territory governments (unpublished); table 8A.19.

### **Escapes**

'Escapes' is an indicator of governments' objective to contribute to the protection and creation of safer communities through the effective management of prisoners (box 8.13).

#### Box 8.13 **Escapes**

'Escapes' is defined as the number of escapes divided by the annual average prisoner population, multiplied by 100 (for a rate per 100 prisoners), and is reported separately for prisoners escaping from secure custody and from open custody.

Zero, low or decreasing rates are desirable. Escape rates should be interpreted with caution. A single incident in a jurisdiction with a relatively small prisoner population can significantly increase the rate in that jurisdiction, but would have only a minor impact in jurisdictions with larger populations. A relatively high rate in a jurisdiction with a small prisoner population can represent only a very small number of actual incidents.

Data reported for this measure are:

- comparable (subject to caveats) across jurisdictions and over time.
- complete (subject to caveats) for the current reporting period. All required 2017-18 data are available for all jurisdictions.

Nationally in 2017-18, the rate of escapes was 0.43 per 100 prisoners held in open custody and 0.03 per 100 prisoners held in secure custody (table 8.3).

Table 8.3 Rate and number of prisoner escapes, 2017-18<sup>a</sup>



Data are comparable (subject to caveats) across jurisdictions.

Data are complete (subject to caveats) for the current reporting period.

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Escapes/100 prisoners									
Open	0.11	1.10	1.05	0.10	_	_	_	1.74	0.43
Secure	0.07	_	_	0.02	_	_	_	0.22	0.03
Number of escapes									
Open	5	9	7	1	_	_	_	14	36
Secure	6	_	_	1	_	_	_	2	9

<sup>&</sup>lt;sup>a</sup> See box 8.13 and table 8A.20. – Nil or rounded to zero.

Source: State and Territory governments (unpublished); table 8A.20.

## 8.4 Definitions of key terms

#### 24-hour court cell

Cells located in a court and/or police complex that are administered by corrective services.

#### **Aboriginal and Torres** Strait Islander

People identifying themselves as an Aboriginal and/or Torres Strait Islanders if they are accepted as such by an Aboriginal or Torres Strait Islander community.

#### **Assault**

An act of physical violence committed by a prisoner that resulted in physical injuries. An assault is recorded where either:

- a charge is proved either by a jurisdictional correctional authority, a Governor's hearing or a court of law, or
- there is evidence that an assault took place because at least one of the following circumstances apply:
  - there is at least one apparently reliable witness to the assault, or the victim claims assault and there is no obvious reason to doubt
  - a visible injury has occurred and there is sufficient circumstantial or other evidence to make an assault the most likely cause of the injury on the basis of the balance of probabilities.

The rate is based on a count of victims of assaults not incidents, that is, an assault by two prisoners on one other prisoner is counted as one assault, whereas a single incident in which one prisoner assaults two other prisoners is counted as two assaults.

#### Apparent unnatural death

The death of a person who is in corrective services custody (which includes deaths that occur within prisons, during transfer to or from prison, within a medical facility following transfer from prison, or in the custody of corrective services outside a custodial facility):

- whose death is caused or contributed to by traumatic injuries sustained, or by lack of proper care, while in such custody
- who dies or is fatally injured in the process of prison officers attempting to detain that person
- who dies or is fatally injured in the process of that person escaping or attempting to escape from prison custody
- where there is sufficient evidence to suggest, subject to a Coroner's finding, that the most likely cause of death is homicide, suicide, an accidental cause or a drug overdose.

#### Capital costs

Combined depreciation costs, the user cost of capital (calculated as 8 per cent of the value of government land and other assets), and debt servicing fees - financial lease payments incurred by governments as part of contracts for privately owned prisons or prisons built under Public-Private Partnership arrangements, comparable to the user cost of capital for government owned facilities.

#### Community corrections

Community-based management of court-ordered sanctions, post-prison orders and administrative arrangements and fine conversions for offenders, which principally involve one or more of the following requirements: supervision; program participation; or community work.

### **Community work** (offenders)

Unpaid community work (hours) by offenders serving community corrections orders during the counting period.

**Escapes** The escape of a prisoner under the direct supervision of corrective

> services officers or private providers under contract to corrective services, including escapes during transfer between prisons, during transfer to or from a medical facility, escapes that occurred from direct supervision by corrective services outside a prison, for example during

escort to a funeral or medical appointment.

Expenditure on primary, secondary and tertiary health services for Health expenditure

prisoners incurred either directly by corrective services or indirectly by other departments, agencies or service providers on behalf of

Corrective Services.

Home detention A corrective services program requiring offenders to be subject to

supervision and monitoring by an authorised corrective services officer while confined to their place of residence or a place other than a prison.

Imprisonment rate The annual average number of prisoners per 100 000 population aged

17 years or over in those jurisdictions where persons are remanded or sentenced to adult custody at 17 years of age, or 18 years or over in

those jurisdictions where the age for adult custody is 18 years old.

**Net operating** The daily cost of managing a prisoner/offender, based on operating expenditure per expenditure net of operating revenues (see definitions below) divided by prisoner/offender (i) the number of days spent in prison or detention by the daily average

prisoner population and the daily average periodic detention population on a 2/7th basis or (ii) the number of days spent under community corrections supervision by the daily average community corrections

population respectively.

Offender An adult person subject to a non-custodial order administered by

corrective services, which includes bail orders if those orders are

subject to supervision by community corrections.

Open prison A custodial facility where the regime for managing prisoners does not

require them to be confined by a secure perimeter physical barrier,

irrespective of whether a physical barrier exists.

Operating expenditure Expenditure of an ongoing nature incurred by government in the

> delivery of corrective services, including salaries and expenses in the nature of salary, other operating expenses incurred directly by corrective services, grants and subsidies to external organisations for the delivery of services, and expenses for corporate support functions allocated to corrective services by a broader central department or by a 'shared services agency', but excluding payroll tax and excluding

prisoner health and transport/escort costs where able to be

disaggregated by jurisdictions. Net operating expenditure also excludes

operating revenues.

Operating revenues Revenue from ordinary activities undertaken by corrective services,

such as prison industries.

A legally proclaimed prison or remand centre for adult prisoners. Prison

**Prisoner** A person held in full time custody under the jurisdiction of an adult

> corrective services agency. This includes sentenced prisoners serving a term of imprisonment and unsentenced prisoners held on remand, in

both public and privately operated prisons.

Private prison A government or privately owned prison (see prison) managed under

contract by a private sector organisation.

Recurrent expenditure The combined total of net operating expenditure (i.e. operating

expenditure excluding operating revenues) and capital costs (see

previous definitions).

Reparation order A subcategory of community-based corrections orders with a

community service bond/order or fine option that requires them to

undertake unpaid work.

Restricted movement order A subcategory of community-based corrections orders that limits the person's liberty to their place of residence unless authorised by corrective services to be absent for a specific purpose, for example,

Home Detention Orders.

Secure prison A custodial facility where the regime for managing prisoners requires

them to be confined by a secure perimeter physical barrier.

Supervision order A subcategory of community-based corrections orders that includes a

range of conditions other than those categorised as restricted

movement or reparation.

**Transitional Centres** Transitional Centres are residential facilities administered by corrective

services where prisoners are prepared for release towards the end of

their sentences.

Transport and escort

services

Services used to transport prisoners between prisons or to/from external locations (for example, court), whether by corrective services officers or external contractors involved in escorting prisoners as part of

the transport arrangements.

User cost of capital The cost of funds which are tied up in government capital used to

deliver services and identifies the opportunity cost of this capital (the return forgone by using the funds to deliver services rather than investing them elsewhere or using them to retire debt). User cost of capital is calculated by applying a nominal rate of 8 per cent to the value

of government assets.

#### 8.5 References

ABS (Australian Bureau of Statistics)

— Australian Demographic Statistics, Cat. no. 3101.0, Canberra (various years, unpublished)

- Experimental Estimates and Projections, Indigenous Australians (series B), Cat. no. 3238.0, Canberra (various years, unpublished)

# 8A Corrective services — attachment

Definitions for the indicators and descriptors in this attachment are in section 8.4 of the chapter. Data in this chapter are examined by the Corrective Services Working Group, but have not been formally audited by the Secretariat. A peer review process is also undertaken by the National Corrections Statistics Group in the development of the data definitions. Unsourced information was obtained from corrective services agencies in State and Territory governments. Data for previous years presented in this Report may vary from figures published in previous Reports for these years. Disaggregated figures may not add to the total figure because of rounding. Further, because of rounding of numbers and the application of national counting rules, figures presented in the Report may differ from counts published elsewhere, such as in jurisdictions' annual reports.

Information on the comparability and completeness of the data for the performance indicators and measures is in sections 8.2-3 of the Corrective services chapter.

This file is available on the Review website at https://www.pc.gov.au/research/ongoing/report-ongovernment-services.

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Table 8A.21	Sanctions administered by corrective services during 2017-18

Table 8A.1

Recurrent expenditure (\$'000), 2017-18 (a)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Prisons (b)									
Total operating expenditure (c)	988 252	874 275	587 916	618 941	265 956	71 222	49 108	132 654	3 588 324
Operating revenues	99 994	15 878	15 693	22 443	10 789	2 872	_	4 821	172 490
Net operating expenditure (d), (e)									
Open plus periodic detention	257 842	88 975	37 900	108 381	16 968	1 441	544	na	512 051
Secure	630 417	769 422	534 323	488 116	238 199	66 909	48 564	na	2 775 950
Total net operating expenditure	888 259	858 397	572 223	596 497	255 167	68 350	49 108	127 833	3 415 834
Capital costs, all prisons									
User cost of capital (f)									
Land	16 587	12 597	20 889	5 292	6 806	220	535	880	63 805
Other assets	160 548	101 046	172 286	119 772	38 137	7 371	13 808	5 237	618 205
Debt servicing fees (g)		50 983		20 671				50 051	121 705
Depreciation	94 795	81 607	138 243	34 170	19 666	4 940	5 677	12 591	391 689
Total capital costs	271 930	246 233	331 418	179 904	64 608	12 531	20 020	68 759	1 195 404
Total net operating expenditure and capital costs	1 160 189	1 104 630	903 641	776 402	319 775	80 881	69 128	196 592	4 611 237
Other operating expenditure (h)									
Transport and escort services (i)	23 345	27 296	31 755	32 472	3 842	na	2 235	na	120 945
Health expenditure (j)	124 400	111 238	24 577	33 810	23 319	8 955	_	18 265	344 564
Payroll tax (k)	38 417	18 042			8 010			3 891	68 360

Table 8A.1

### **Recurrent expenditure (\$'000), 2017-18 (a)**

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Community corrections									
Total operating expenditure (d), (e)	163 244	172 298	101 572	65 387	48 077	11 350	15 339	23 828	601 095
Operating revenues	6 843	_	17	463	2 412	_	_	55	9 790
Net operating expenditure	156 401	172 298	101 555	64 924	45 665	11 350	15 339	23 773	591 306
Capital costs	34 301	9 619	2 927	1 587	1 799	119	_	678	51 029
Total net operating expenditure and capital costs	190 702	181 917	104 482	66 511	47 464	11 469	15 339	24 451	642 335
Payroll tax (k)	7 141	5 518			1 682			739	15 080

- (a) Totals may not equate precisely to the aggregate of figures from other cells due to rounding of decimal places.
- (b) Total operating expenditure includes operating revenues (ie revenue from ordinary activities undertaken by corrective services, such as prison industries) and excludes other operating expenditure items (ie payroll tax and expenditure on health and on transport and escort services where able to be disaggregated by jurisdictions). Net operating expenditure excludes both operating revenues and other operating expenditure items.
- (c) NSW operating expenditure excludes pay in lieu of long service leave as this cost is incurred by Treasury on behalf of government departments in NSW.
- (d) NT is unable to disaggregate costs into open and secure custody because NT open prisons are annexes of secure prisons and each prison operates as a combined entity for financial management purposes.
- (e) NSW figures exclude expenditure by umbrella and other departments where no direct expenses are incurred by corrective services, for example, expenses for corporate support functions allocated to corrective services by a broader central department such as a Department of Justice or by a whole-of-government 'shared services agency'.
- (f) Calculated as 8 per cent of the value of government owned assets.
- (g) Debt servicing fees are financial lease payments incurred by governments as part of the contracts for privately owned prisons and prisons built under Public-Private Partnership arrangements, comparable to the user cost of capital for government owned facilities. This item is only applicable to Victoria, to the NT as of 2014-15, and to WA upon the commencement of a new prison in 2016-17 built under Public-Private Partnership arrangements.
- (h) Other expenditure relates to expenditure on items excluded from the calculation of unit costs in order to improve comparability across jurisdictions. These items are subject to significant variation in whether, and the extent to which, they are included within the corrective services budget allocations of individual jurisdictions.

Table 8A.1

### **Recurrent expenditure (\$'000), 2017-18 (a)**

NSW Vic Qld WA SA Tas ACT NT Aust

- (i) Tasmania and the NT are unable to disaggregate prisoner transport costs from other prison operating expenditure. NSW, Queensland and WA are unable to fully disaggregate all such costs and therefore some transport and escort costs are included under operating expenditure. In SA, expenditure is disaggregated to 30% of the contract costs funded jointly with other criminal justice agencies, calculated as the volume of services specifically provided to the Department of Corrective Services. These costs are fully disaggregated in Victoria and the ACT. In some jurisdictions, the reported figures may include costs additional to those related to transport of prisoners within the responsibility of corrective services, for example, transport services delivered on behalf of police or youth justice agencies under multi-agency contract arrangements or may extend to expenditure incurred for custody of prisoners whilst at court where this is not able to be disaggregated from transport-related costs.
- (j) Health expenditure is limited to costs previously included in corrective services expenditure data and does not represent the total expenditure on prisoner health services in jurisdictions where prisoner health costs are incurred, in part or in full, by health departments or other agencies. The costs reported are therefore not comparable across jurisdictions. Not all jurisdictions are able to fully disaggregate prisoner health expenditure and some costs continue to be included in prisoner operating expenditure, for example, the cost of services delivered by some private correctional centre operators in NSW.
- (k) WA and the ACT are not subject to payroll tax and payroll tax does not apply to government departments in Queensland or Tasmania.

  na Not available. .. Not applicable. Nil or rounded to zero.

Source: State and Territory governments (unpublished).

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Table 8A.2

## Real net operating expenditure (\$'000), (2017-18 dollars) (a), (b), (c)

		<u> </u>			, (		,, (,, (-)		
	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Prison net operating expenditure (d)									
2017-18	888 259	858 397	572 223	596 497	255 167	68 350	49 108	127 833	3 415 834
2016-17	823 716	768 195	548 523	566 223	231 818	62 824	48 882	123 567	3 173 748
2015-16	765 732	682 738	496 916	546 082	209 066	60 907	47 208	123 328	2 931 976
2014-15	759 641	638 226	467 638	553 685	185 528	57 570	39 861	121 534	2 823 682
2013-14	742 550	537 965	448 088	523 030	171 245	53 804	34 345	111 024	2 622 052
2012-13	731 110	475 729	418 437	498 810	154 143	52 660	32 942	103 052	2 466 884
2011-12	808 391	451 447	442 020	449 230	153 789	51 487	34 139	89 891	2 480 393
2010-11	na	na	na	na	na	na	na	na	na
2009-10	na	na	na	na	na	na	na	na	na
2008-09	na	na	na	na	na	na	na	na	na
Community Corrections net operating expenditure									
2017-18 (e)	156 401	172 298	101 555	64 924	45 665	11 350	15 339	23 773	591 306
2016-17	147 752	149 816	90 049	72 537	38 811	9 453	12 432	21 739	542 589
2015-16	140 635	128 644	85 170	71 369	40 026	9 439	11 834	20 654	507 771
2014-15	153 798	104 893	86 427	76 965	37 827	10 052	11 570	19 140	500 672
2013-14	148 361	96 405	79 824	74 566	36 558	9 316	9 636	19 602	474 269
2012-13	172 773	94 354	79 295	75 571	38 258	8 224	9 400	20 244	498 118
2011-12	178 524	90 031	82 409	73 655	40 602	8 501	8 108	18 489	500 318
2010-11	na	na	na	na	na	na	na	na	na
2009-10	na	na	na	na	na	na	na	na	na
2008-09	na	na	na	na	na	na	na	na	na

Table 8A.2

## Real net operating expenditure (\$'000), (2017-18 dollars) (a), (b), (c)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Total net operating expenditure									
on prisons and community corrections									
2017-18	1 044 660	1 030 695	673 778	661 421	300 832	79 700	64 447	151 606	4 007 139
2016-17	971 468	918 011	638 572	638 760	270 629	72 277	61 315	145 306	3 716 338
2015-16	906 367	811 382	582 086	617 451	249 092	70 346	59 042	143 982	3 439 747
2014-15	913 438	743 120	554 065	630 649	223 356	67 622	51 431	140 673	3 324 354
2013-14	890 911	634 371	527 912	597 597	207 803	63 120	43 981	130 626	3 096 321
2012-13	903 883	570 083	497 732	574 381	192 400	60 884	42 343	123 296	2 965 002
2011-12	986 915	541 478	524 429	522 885	194 391	59 987	42 247	108 380	2 980 711
2010-11	na	na	na	na	na	na	na	na	na
2009-10	na	na	na	na	na	na	na	na	na
2008-09	na	na	na	na	na	na	na	na	na
Total net operating expenditure on prisons and									
community corrections plus depreciation									
2017-18	1 144 920	1 118 850	814 051	697 030	321 515	84 726	70 124	164 752	4 415 968
2016-17	1 061 039	991 040	774 875	675 132	290 638	77 286	69 282	158 224	4 097 516
2015-16	997 605	881 996	712 548	655 558	268 305	74 672	65 190	158 629	3 814 503
2014-15	1 007 688	798 899	679 369	665 179	241 269	70 407	57 080	157 145	3 677 036
2013-14	984 041	684 524	642 146	627 754	225 037	66 639	50 029	140 118	3 420 287
2012-13	994 328	619 286	602 415	603 001	208 527	64 797	48 015	131 670	3 272 039
2011-12	1 072 930	586 630	615 618	544 361	209 839	63 241	48 323	117 727	3 258 670
2010-11	na	na	na	na	na	na	na	na	na
2009-10	na	na	na	na	na	na	na	na	na
2008-09	na	na	na	na	na	na	na	na	na

#### Real net operating expenditure (\$'000), (2017-18 dollars) (a), (b), (c)

NSW Vic Qld WA SA Tas ACT NT Aust

- (a) Net operating expenditure excludes operating revenues, payroll tax and expenditure on prisoner health and on transport and escort services where able to be disaggregated by jurisdictions. It also excludes depreciation, in accordance with national counting rules for corrective services that take into consideration the different treatment of depreciation and user cost of capital under contracting arrangements for privately owned prisons. Because this table provides source data for real recurrent expenditure reported in tables in the Sector Summary, for consistency with data provided by other justice agencies, expenditure is also shown as including depreciation, which is treated as a capital cost in other tables of the Corrective services chapter.
- (b) Time series financial data are adjusted to 2017-18 dollars using the General Government Final Consumption Expenditure (GGFCE) chain price deflator (2017-18 = 100). See table 2A.50 and chapter 2 for details.
- (c) Includes expenditure on periodic detainees in the years that periodic detention operated in the relevant jurisdictions.
- (d) To improve the comparability of financial measures between jurisdictions, the counting rules for expenditure on prisoners have been substantially revised over time. The most significant change was the exclusion of health expenditure, given there are major differences between jurisdictions in whether, and the extent to which, the cost of health services to prisoners is incurred by corrective services or funded through health department budgets. Comparable data is only available as of 2011-12.
- (e) WA figures in 2017-18 reflect, at least in part, the reallocation of approximately \$10 million of overhead costs from community corrections to custodial services.

  na Not available.

Table 8A.3

### Correctional custodial facilities, number (at 30 June 2018) and capacity, 2017-18

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Number of facilities at 30 June									
Government operated prisons	37	11	12	14	8	5	1	4	92
Privately operated prisons	2	3	2	2	1	_	_	_	10
Transitional centres	2	1	_	_	_	_	1	_	4
24-hour court cell complexes	12	_	_	-	_	_	-	_	12
Periodic detention centres	_	_	_	-	_	_	-	_	_
Total	53	15	14	16	9	5	2	4	118
Design capacity (annual average)									
Open	na	na	810	979	na	16	15	856	2 676
Secure	na	na	6 715	4 498	na	629	424	792	13 058
Total	na	na	7 524	5 477	na	645	439	1 648	15 733

**na** Not available. – Nil or rounded to zero.

Table 8A.4

### Prisoner population (average daily number) (a)

Table of the	i ilisolici p	opaiation	(a verage	adily ildii	ibci) (a)				
	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
2017-18									
Male	12 331	6 745	7 856	6 062	2 828	569	436	1 585	38 412
Female	1 042	512	773	709	227	45	38	109	3 455
% female	7.8	7.1	9.0	10.5	7.4	7.3	8.1	6.4	8.3
Aboriginal and Torres Strait Islander	3 299	640	2 757	2 591	696	118	103	1 418	11 621
Non-Indigenous	9 976	6 532	5 872	4 179	2 232	495	359	276	29 922
Indigenous status unknown	98	85	_	_	127	1	12	_	324
% Aboriginal and Torres Strait Islander	24.7	8.8	31.9	38.3	22.8	19.2	21.7	83.7	27.8
Held in open custody	4 719	817	668	1 041	309	15	7	803	8 379
Held in secure custody	8 654	6 440	7 962	5 730	2 746	598	467	891	33 488
% held in secure custody	64.7	88.7	92.3	84.6	89.9	97.5	98.5	52.6	80.0
Held in privately operated prisons	1 793	2 267	1 549	1 742	500	_	_	_	7 851
% held in privately operated prisons	13.4	31.2	17.9	25.7	16.4	_	_	_	18.8
Total daily average population (b)									
2017-18	13 373	7 258	8 629	6 771	3 055	613	474	1 694	41 867
2016-17	12 931	6 853	8 129	6 488	2 998	575	445	1 639	40 059
2015-16 (c)	12 305	6 320	7 522	5 850	2 870	524	402	1 664	37 456
2014-15	11 011	6 350	7 167	5 402	2 644	468	342	1 599	34 982
2013-14	10 447	5 800	6 693	5 030	2 409	472	331	1 501	32 683
2012-13	9 808	5 120	5 849	4 951	2 177	473	266	1 438	30 082
2011-12	9 752	4 831	5 650	4 795	2 078	510	259	1 337	29 213
2010-11	10 094	4 586	5 537	4 633	1 987	474	228	1 172	28 711
2009-10	10 352	4 492	5 631	4 759	1 963	489	189	1 081	28 956
2008-09 (d)	10 068	4 299	5 629	4 012	1 935	522	117	1 030	27 612

Table 8A.4 Prisoner population (average daily number) (a)

NSW Vic Qld WA SA Tas ACT NT Aust

- (a) Totals may not equate precisely to the aggregate of figures from other cells due to rounding of decimal places.
- (b) Jurisdictional trends are impacted by changes in legislation, some of which can take years to fully come into effect, as well as changes in sentencing practices.
- (c) The male daily average for the ACT includes a count of 0.3 where gender was not specified.
- (d) In 2008-09, NSW daily average figures include ACT prisoners held in NSW prisons under contracted arrangements and ACT figures relate only to prisoners held in ACT facilities. From 2009-10, all ACT prisoners were held in ACT facilities. There were 54 ACT prisoners held in NSW facilities in 2008-09, bringing the total number of ACT prisoners held in either ACT or NSW facilities to 171.
  - Nil or rounded to zero.

Table 8A.5

### Imprisonment and community corrections population rate per 100 000 adults (a)

	•		-	/					` '
	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Crude imprisonment rate									
2017-18									
Male	405.9	279.1	411.4	603.4	424.9	275.4	275.4	1 596.2	404.3
Female	33.1	20.4	39.2	69.8	32.6	21.0	23.1	122.7	35.2
Aboriginal and Torres Strait Islander	2 311.7	1 893.6	2 052.8	4 128.0	2 649.8	697.2	2 111.7	2 863.7	2 465.9
Non-Indigenous	165.2	133.3	156.7	213.5	167.0	123.1	112.6	199.1	158.8
Ratio of crude Aboriginal and Torres Strait Islander/Non-Indigenous rate	14.0	14.2	13.1	19.3	15.9	5.7	18.8	14.4	15.5
Total crude imprisonment rate									
2017-18 (b)	216.3	147.1	222.4	335.1	224.2	146.5	146.3	900.4	216.8
2016-17	215.3	144.6	215.7	321.4	222.5	141.9	144.9	904.3	213.3
2015-16	206.4	134.7	201.2	291.2	213.8	129.8	131.6	921.7	201.0
2014-15	187.4	138.0	194.3	271.1	198.5	116.7	113.5	884.9	190.3
2013-14	180.6	128.2	183.9	255.4	182.5	118.3	110.6	838.3	180.4
2012-13	172.3	115.5	163.6	259.9	166.7	119.0	89.8	826.4	169.2
2011-12	173.8	111.0	161.5	260.9	160.8	128.8	89.3	785.4	167.4
2010-11	179.2	105.4	157.4	261.0	153.6	121.3	80.9	700.6	167.3
2009-10	186.3	105.2	163.1	274.1	153.5	126.3	68.3	655.8	171.5
2008-09 (c)	184.8	103.6	168.0	238.9	153.8	136.6	63.4	646.7	166.9

Table 8A.5

### Imprisonment and community corrections population rate per 100 000 adults (a)

Table 0A.5	imprisonment and community corrections population rate per 100 000 addits (a)										
	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust		
Age standardised imprisonment rate (d)											
2017-18											
Aboriginal and Torres Strait Islander	1 869.3	1 453.0	1 623.8	3 220.5	2 070.8	569.2	1 471.5	2 280.9	1 948.5		
Non-Indigenous	176.2	136.6	167.2	224.8	190.6	149.7	107.7	183.0	168.0		
Ratio of age-standardised Aboriginal and Torres Strait Islander/Non-Indigenous rate	10.6	10.6	9.7	14.3	10.9	3.8	13.7	12.5	11.6		
Crude community corrections rate											
2017-18											
Male	530.0	493.9	807.7	417.6	738.1	727.3	558.1	1 087.6	589.8		
Female	96.1	104.1	240.2	120.2	156.4	205.2	127.2	275.8	138.4		
Aboriginal and Torres Strait Islander	3 156.1	2 965.2	3 477.8	2 787.1	4 222.2	1 913.4	3 630.8	2 025.6	3 084.7		
Non-Indigenous	231.5	267.7	413.4	185.9	359.1	394.1	281.1	232.3	285.7		
Ratio of crude Aboriginal and Torres Strait Islander/Non-Indigenous rate	13.6	11.1	8.4	15.0	11.8	4.9	12.9	8.7	10.8		
Total crude community corrections rate											
2017-18	309.5	295.2	519.4	268.2	440.7	462.8	337.6	704.3	360.6		
2016-17	311.7	296.0	524.9	251.9	473.1	450.7	337.0	693.5	362.7		
2015-16	292.7	287.4	481.6	227.8	449.5	475.6	299.2	629.2	340.9		
2014-15	278.9	235.0	442.7	208.6	422.1	494.6	319.6	644.7	312.5		
2013-14	285.1	206.6	433.9	220.4	422.8	518.4	465.0	725.5	310.8		
2012-13	288.3	203.3	418.0	215.4	431.9	496.3	447.0	695.4	307.2		
2011-12	291.9	202.3	434.0	230.3	473.4	464.1	471.8	635.6	315.1		
2010-11	287.9	212.1	440.6	262.3	489.3	413.1	507.6	647.4	326.7		
2009-10	318.3	210.0	436.0	310.7	503.9	354.1	513.8	718.9	340.6		
2008-09	334.5	195.2	431.7	334.9	539.9	308.2	593.4	681.3	344.3		

REPORT ON GOVERNMENT SERVICES 2019 **CORRECTIVE SERVICES** 

Table 8A.5

#### Imprisonment and community corrections population rate per 100 000 adults (a)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Age standardised community corrections rate (d)					_				
2017-18									
Aboriginal and Torres Strait Islander	2 533.6	2 275.7	2 698.0	2 152.4	3 279.3	1 552.5	2 580.5	1 579.6	2 416.2
Non-Indigenous	235.7	262.9	419.0	185.4	389.4	453.6	258.6	204.3	288.3
Ratio of age-standardised Aboriginal and Torres Strait Islander/Non-Indigenous rate	10.7	8.7	6.4	11.6	8.4	3.4	10.0	7.7	8.4

- (a) Rates are based on daily average prisoner or offender populations, calculated against adult population figures for people aged 17 years or over for Queensland and for people aged 18 or over in all other jurisdictions, reflecting the age at which people are remanded or sentenced to adult custody. Male/female and Aboriginal and Torres Strait Islander/Non-Indigenous breakdowns are calculated against the relevant population, that is, per 100 000 male, female, Aboriginal and Torres Strait Islander, and Non-Indigenous adults respectively. Both crude and age-standardised rates excludes prisoners and offenders whose Indigenous status was reported as unknown.
- (b) In February 2018 transitional provisions under Queensland legislation commenced, resulting in 17-year-olds being transitioned from adult prisons to youth justice facilities. The numbers involved are relatively small and will have a minimal impact on rates during the reporting period, which have been calculated against adult population figures for people aged 17.
- (c) In 2008-09, NSW rates exclude ACT prisoners held in NSW prisons. ACT rates are based on total ACT prisoner numbers regardless of whether a prisoner is held in NSW or the ACT. To avoid double counting, Australian rates exclude ACT prisoners held in NSW facilities. From 2009-10, all ACT prisoners were held in ACT facilities.
- (d) Age-standardised rates are based on the indirect standardisation method, applying age-group imprisonment and community corrections rates derived from Prison Census and Community Corrections census data.

Source: ABS (unpublished) *Australian Demographic Statistics*, Cat. no. 3101.0; ABS (unpublished) *Experimental Estimates and Projections, Indigenous Australians* (series B), Cat. no. 3238.0; State and Territory governments (unpublished).

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Table 8A.6

# Prisoner population (average daily number) and rates per 100 000 relevant adults, by Indigenous status (a)

	ay maigon	ouo otutu	٠ (٣ <i>)</i>						
	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Total daily average population									
Aboriginal and Torres Strait Islander									
2017-18	3 299	640	2 757	2 591	696	118	103	1 418	11 621
2016-17	3 141	573	2 605	2 457	699	109	92	1 377	11 052
2015-16	2 987	503	2 444	2 220	652	88	92	1 396	10 382
2014-15	2 615	508	2 284	2 124	606	74	68	1 365	9 644
2013-14	2 478	450	2 108	2 018	547	71	59	1 296	9 027
2012-13	2 250	375	1 789	1 985	494	73	47	1 246	8 259
2011-12	2 192	318	1 668	1 865	493	74	41	1 106	7 757
2010-11	2 230	287	1 661	1 783	475	69	37	965	7 507
2009-10	2 285	271	1 643	1 913	452	66	29	884	7 544
2008-09 (b)	2 164	249	1 504	1 668	429	68	19	848	6 948
Non-Indigenous									
2017-18	9 976	6 532	5 872	4 179	2 232	495	359	276	29 922
2016-17	9 703	6 181	5 524	4 031	2 186	463	341	262	28 691
2015-16	9 220	5 703	5 078	3 629	2 153	433	300	268	26 784
2014-15	8 216	5 773	4 882	3 278	1 959	394	267	234	25 004
2013-14	7 749	5 252	4 585	3 012	1 794	401	266	205	23 263
2012-13	7 337	4 675	4 060	2 966	1 657	399	214	192	21 498
2011-12	7 319	4 461	3 982	2 930	1 585	433	215	231	21 157
2010-11	7 480	4 251	3 876	2 850	1 490	404	189	207	20 747
2009-10	7 558	4 083	3 988	2 846	1 496	423	159	197	20 750
2008-09 (b)	7 580	3 991	4 125	2 344	1 505	453	99	182	20 279

Table 8A.6

# Prisoner population (average daily number) and rates per 100 000 relevant adults, by Indigenous status (a)

	~,a.go.	.ouo otuto	.0 (4)						
	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Crude imprisonment rate									
Aboriginal and Torres Strait Islander									
2017-18	2 311.7	1 893.6	2 052.8	4 128.0	2 649.8	697.2	2 111.7	2 863.7	2 465.9
2016-17	2 259.4	1 751.7	1 998.5	4 027.3	2 736.5	662.6	1 945.5	2 846.2	2 411.5
2015-16	2 209.4	1 588.2	1 930.4	3 745.4	2 624.1	552.0	2 027.3	2 954.9	2 330.4
2014-15	1 962.0	1 631.1	1 830.8	3 635.0	2 473.4	471.1	1 520.3	2 924.5	2 196.1
2013-14	1 914.5	1 492.3	1 744.0	3 556.6	2 298.5	467.9	1 369.1	2 845.3	2 118.0
2012-13	1 792.4	1 286.4	1 529.6	3 607.9	2 132.3	494.8	1 134.4	2 804.5	1 998.2
2011-12	1 802.3	1 130.0	1 474.4	3 496.5	2 189.7	517.8	1 034.4	2 554.3	1 937.1
2010-11	1 889.1	1 050.0	1 518.1	3 451.6	2 170.2	498.7	985.0	2 287.0	1 934.1
2009-10	1 994.2	1 032.8	1 550.7	3 804.2	2 127.3	491.6	839.0	2 131.7	2 001.7
2008-09	1 941.9	988.8	1 466.5	3 404.8	2 079.4	517.7	779.0	2 082.2	1 898.2
Non-Indigenous									
2017-18	165.2	133.3	156.7	213.5	167.0	123.1	112.6	199.1	158.8
2016-17	165.3	131.3	151.9	205.9	165.4	119.0	112.7	197.2	156.6
2015-16	158.2	122.4	140.6	186.1	163.4	111.7	99.7	201.1	147.2
2014-15	143.1	126.3	137.0	169.5	149.8	102.3	89.9	174.6	139.4
2013-14	137.0	116.9	130.3	157.5	138.4	104.4	90.0	153.6	131.5
2012-13	131.8	106.2	117.4	160.3	129.1	104.2	73.1	148.2	123.8
2011-12	133.4	103.2	117.7	164.2	124.8	113.4	75.2	182.0	124.1
2010-11	135.6	98.4	113.7	165.4	117.2	107.2	67.9	165.5	123.7
2009-10	138.9	96.2	119.1	168.8	119.0	113.2	58.5	159.7	125.7
2008-09	141.4	95.4	126.2	139.2	120.8	120.4	53.0	146.1	125.3

Table 8A.6

### Prisoner population (average daily number) and rates per 100 000 relevant adults, by Indigenous status (a)

	by inalger	ious state	is (u)						
	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Age-standardised imprisonment rate									
Aboriginal and Torres Strait Islander									
2017-18	1 869.3	1 453.0	1 623.8	3 220.5	2 070.8	569.2	1 471.5	2 280.9	1 948.5
2016-17	1 827.4	1 346.8	1 582.6	3 132.0	2 136.3	540.4	1 354.3	2 249.5	1 903.6
2015-16	1 788.0	1 223.5	1 531.1	2 903.8	2 045.6	449.7	1 408.5	2 316.3	1 837.9
2014-15	1 590.4	1 259.7	1 454.2	2 810.3	1 924.9	383.2	1 447.9	2 273.0	1 731.0
2013-14	1 554.6	1 155.7	1 385.9	2 744.8	1 788.3	380.7	956.6	2 193.1	1 667.7
2012-13	1 424.0	1 006.9	1 200.4	2 783.6	1 633.6	388.4	845.3	2 146.0	1 555.6
2011-12	1 435.3	886.9	1 159.3	2 694.1	1 679.8	407.1	767.7	1 947.2	1 508.9
2010-11	1 507.8	826.4	1 195.4	2 656.2	1 667.5	393.3	727.8	1 732.3	1 506.8
2009-10	1 594.1	814.5	1 220.9	2 923.4	1 636.3	389.7	618.2	1 605.5	1 559.1
2008-09	1 552.4	779.9	1 151.5	2 609.5	1 599.0	411.8	570.0	1 562.0	1 476.3
Non-Indigenous									
2017-18	176.2	136.6	167.2	224.8	190.6	149.7	107.7	183.0	168.0
2016-17	177.0	135.5	161.1	210.2	186.8	147.3	108.9	184.3	165.5
2015-16	169.4	126.5	148.7	189.0	184.1	137.6	96.1	187.2	155.4
2014-15	153.0	130.4	143.9	170.1	167.8	125.1	85.7	160.3	146.6
2013-14	146.1	120.4	135.9	156.3	154.4	126.4	84.6	139.5	137.5
2012-13	139.4	109.1	120.8	158.7	142.3	122.7	67.8	129.2	128.3
2011-12	141.4	105.9	119.9	165.2	138.0	134.3	69.8	165.8	129.4
2010-11	141.1	100.0	116.7	167.2	128.8	126.0	63.6	151.4	127.7
2009-10	143.9	97.6	122.0	170.5	130.5	132.2	54.8	145.4	129.3
2008-09	147.7	97.7	129.9	141.9	132.9	140.1	49.7	133.5	129.9

<sup>(</sup>a) Excludes prisoners whose Indigenous status is unknown.

<sup>(</sup>b) In 2008-09, NSW daily average figures include ACT prisoners held in NSW prisons under contracted arrangements and ACT figures relate only to prisoners held in ACT facilities. There were 7 Indigenous and 47 non-Indigenous ACT prisoners held in NSW facilities in 2008-09. However, all NSW rates exclude ACT prisoners held in NSW prisons. ACT rates are based on total ACT prisoner numbers regardless of whether a prisoner is held in NSW or the ACT. To avoid double counting, Australian rates exclude ACT prisoners held in NSW facilities.

Community corrections offender-to-staff ratio

1 4510 67 (.7	Community corrections offender to start ratio										
	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust		
2017-18											
Offender-to-operational staff	19.8	12.2	29.1	15.7	22.6	23.9	12.7	12.7	18.7		
Offender-to-other staff	103.4	104.8	104.2	60.2	39.0	138.4	47.6	46.6	84.2		
Offender-to-total staff											
2017-18	16.6	11.0	22.8	12.5	14.3	20.4	10.0	10.0	15.3		
2016-17	17.6	11.7	26.2	12.1	19.4	21.3	11.6	9.1	16.7		
2015-16	17.4	12.0	26.1	10.6	20.2	22.7	10.8	8.4	16.5		
2014-15	16.7	13.5	23.2	9.5	17.5	24.8	12.5	9.2	16.3		
2013-14	16.7	13.3	23.7	9.5	18.8	25.5	20.0	10.6	16.7		
2012-13 (a)	15.9	13.2	24.5	9.0	19.3	25.0	18.9	10.1	16.3		
2011-12	15.6	13.3	24.1	9.5	20.1	25.1	22.1	12.0	16.6		
2010-11	15.6	14.9	26.2	10.8	18.9	22.5	23.4	13.5	17.4		
2009-10	18.0	15.5	24.7	11.7	19.7	24.7	21.4	13.2	18.2		
2008-09	18.3	14.6	23.7	12.8	23.4	21.0	25.0	12.2	18.4		

<sup>(</sup>a) NT figures in 2012-13 include Family Violence Program Coordinators in the count of staff numbers.

Table 8A.8

### Community corrections offender population (average daily number) (a), (b)

1 4516 67 1.6	Oommanii	.,	0110 011011	acı popai	ation (ave	nage aan	y mamben	, (u), (b)	
	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
2017-18									
Male	16 101	11 939	15 424	4 195	4 913	1 502	883	1 080	56 037
Female	3 022	2 620	4 735	1 221	1 090	435	211	245	13 578
Gender unknown	13	3	_	2	1	_	_	_	19
% female	15.8	18.0	23.5	22.5	18.2	22.5	19.3	18.5	19.5
Aboriginal and Torres Strait Islander	4 504	1 002	4 671	1 749	1 109	323	177	1 003	14 538
Non-Indigenous	13 982	13 117	15 487	3 639	4 798	1 583	897	322	53 825
Indigenous status unknown	650	443	_	30	97	31	20	_	1 271
% Aboriginal and Torres Strait Islander	23.5	6.9	23.2	32.3	18.5	16.7	16.2	75.7	20.9
Offenders on restricted movement order(s)	115			56	802			13	986
Offenders on reparation order(s)	3 148	3 740	3 554	1 102	939	1 072	165	181	13 901
Offenders on supervision order(s)	14 980	11 673	17 616	5 063	4 833	1 197	1 074	1 172	57 607
Offenders on post-sentence order(s) (c)	91	na	123	64	25			1	304
Total daily average population (d)									
2017-18 (e)	19 136	14 561	20 158	5 418	6 004	1 937	1 094	1 325	69 634
2016-17	18 724	14 027	19 780	5 086	6 374	1 826	1 036	1 257	68 110
2015-16	17 450	13 485	18 004	4 577	6 034	1 920	914	1 136	63 521
2014-15 (f)	16 391	10 815	16 332	4 156	5 623	1 983	964	1 165	57 429
2013-14	16 491	9 347	15 795	4 341	5 581	2 069	1 393	1 299	56 315
2012-13	16 411	9 010	14 942	4 104	5 642	1 971	1 325	1 210	54 616
2011-12	16 373	8 802	15 181	4 232	6 119	1 838	1 368	1 082	54 996
2010-11	16 217	9 226	15 502	4 655	6 330	1 614	1 430	1 083	56 056
2009-10	17 683	8 969	15 054	5 394	6 445	1 370	1 418	1 185	57 518
2008-09	18 124	8 103	14 467	5 625	6 791	1 177	1 601	1 085	56 972

Table 8A.8 Community corrections offender population (average daily number) (a), (b)

NSW Vic Qld WA SA Tas ACT NT Aust

- (a) Totals may not equate precisely to the aggregate of figures from other cells due to rounding of decimal places.
- (b) Total offenders may not equal the sum of offenders per order type because an individual may be serving more than one type of order.
- (c) This category of orders does not apply in Tasmania or the ACT. Prior to 2015-16, such orders, where reported, were included in the count of supervision
- (d) Jurisdictional trends are impacted by changes in legislation, some of which can take years to fully come into effect, as well as changes in sentencing practices. For example, Victoria's growth in offender numbers in 2015-16 reflects changes in sentencing legislation and practices, such as the abolition of suspended sentences and Court of Appeal guidelines applicable to Community Corrections Orders, resulting in continuing increases in such orders imposed at court.
- (e) Tasmania's figure in 2017-18 reflects, at least in part, a methodological change in the treatment of offenders with inactive orders, that is, orders still legally in force but the offender is not being actively supervised to meet the conditions of the order for reasons that include being imprisoned, awaiting the outcome of a breach hearing, being hospitalised, or other legitimate reason where supervision is no longer deemed to be required.
- (f) As of 2014-15, the counting methodology takes into account that the ACT has the capacity to terminate orders early. In previous years, the count was based on the date that the court order ceased.

**na** Not available. .. Not applicable. – Nil or rounded to zero.

Table 8A.9

# Community corrections offender population (average daily number) and rates per 100 000 relevant adults, by Indigenous status (a)

	NSW	Vic	Qld	WA	SA SA	Tas	ACT	NT	Aust
Total daily average population			~.~				7.2.		
Aboriginal and Torres Strait Islander									
2017-18	4 504	1 002	4 671	1 749	1 109	323	177	1 003	14 538
2016-17	4 183	922	4 579	1 525	1 076	287	169	953	13 694
2015-16	3 738	847	4 148	1 414	1 044	277	137	866	12 470
2014-15	3 453	673	3 783	1 354	919	260	130	904	11 476
2013-14	3 467	561	3 675	1 450	901	279	168	1 034	11 535
2012-13	3 410	546	3 360	1 415	940	271	144	959	11 044
2011-12	3 266	511	3 386	1 451	1 075	243	167	815	10 913
2010-11	3 122	527	3 369	1 540	1 139	208	153	798	10 854
2009-10	3 126	485	3 062	1 850	1 149	175	149	856	10 853
2008-09	3 185	380	2 702	1 939	1 150	144	172	851	10 522
Non-Indigenous									
2017-18	13 982	13 117	15 487	3 639	4 798	1 583	897	322	53 825
2016-17	13 837	12 646	15 201	3 521	5 186	1 505	812	304	53 011
2015-16	13 017	12 191	13 857	3 150	4 938	1 601	746	270	49 770
2014-15	12 417	9 861	12 549	2 797	4 668	1 689	751	261	44 994
2013-14	12 475	8 587	12 120	2 884	4 634	1 758	1 128	265	43 851
2012-13	12 401	8 225	11 583	2 687	4 652	1 667	1 141	251	42 607
2011-12	12 473	8 029	11 796	2 778	4 993	1 569	1 175	267	43 079
2010-11	12 229	8 296	12 133	3 114	5 149	1 381	1 203	285	43 790
2009-10	12 546	8 066	11 992	3 537	5 249	1 157	1 168	320	44 035
2008-09	13 570	6 671	11 765	3 678	5 603	1 008	1 349	233	43 877

Table 8A.9

# Community corrections offender population (average daily number) and rates per 100 000 relevant adults, by Indigenous status (a)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Crude community corrections rate									
Aboriginal and Torres Strait Islander									
2017-18	3 156.1	2 965.2	3 477.8	2 787.1	4 222.2	1 913.4	3 630.8	2 025.6	3 084.7
2016-17	3 009.4	2 816.9	3 512.4	2 500.8	4 212.3	1 748.6	3 580.2	1 969.8	2 987.8
2015-16	2 765.1	2 674.5	3 276.1	2 385.7	4 201.7	1 735.6	3 008.4	1 833.1	2 799.2
2014-15	2 591.1	2 161.6	3 032.2	2 317.2	3 750.9	1 652.7	2 915.8	1 936.8	2 613.3
2013-14	2 678.7	1 862.7	3 040.1	2 555.1	3 786.0	1 834.6	3 915.5	2 270.1	2 706.4
2012-13	2 716.4	1 871.2	2 872.4	2 571.8	4 057.5	1 834.3	3 499.2	2 158.5	2 672.0
2011-12	2 684.9	1 815.4	2 993.1	2 720.0	4 772.4	1 700.4	4 253.7	1 882.5	2 725.3
2010-11	2 644.4	1 929.1	3 078.7	2 980.7	5 202.1	1 503.2	4 076.7	1 891.2	2 796.5
2009-10	2 727.7	1 851.5	2 889.6	3 679.0	5 407.6	1 303.5	4 278.8	2 064.2	2 879.8
2008-09	2 858.3	1 507.3	2 634.6	3 958.8	5 573.7	1 099.8	5 271.6	2 089.5	2 874.7
Non-Indigenous									
2017-18	231.5	267.7	413.4	185.9	359.1	394.1	281.1	232.3	285.7
2016-17	235.8	268.7	417.9	179.8	392.4	387.1	268.0	228.8	289.4
2015-16	223.4	261.6	383.6	161.5	374.8	412.9	247.9	202.6	273.6
2014-15	216.2	215.7	352.0	144.6	356.9	438.5	252.7	194.7	250.8
2013-14	220.6	191.1	344.4	150.8	357.5	458.0	382.1	198.5	247.8
2012-13	222.8	186.8	335.0	145.2	362.6	435.9	390.4	193.7	245.3
2011-12	227.3	185.8	348.5	155.7	393.1	411.1	410.8	210.3	252.6
2010-11	221.7	191.9	355.9	180.7	404.8	366.5	433.0	227.8	261.1
2009-10	230.6	190.0	358.3	209.8	417.4	309.8	428.5	259.4	266.7
2008-09	253.2	159.4	359.9	218.4	449.8	268.1	490.7	187.0	271.2

Table 8A.9

# Community corrections offender population (average daily number) and rates per 100 000 relevant adults, by Indigenous status (a)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Age-standardised community corrections rate									
Aboriginal and Torres Strait Islander									
2017-18	2 533.6	2 275.7	2 698.0	2 152.4	3 279.3	1 552.5	2 580.5	1 579.6	2 416.2
2016-17	2 409.8	2 162.1	2 719.2	1 923.2	3 264.3	1 415.4	2 539.8	1 525.0	2 333.6
2015-16	na								
2014-15	na								
2013-14	na								
2012-13	na								
2011-12	na								
2010-11	na								
2009-10	na								
2008-09	na								
Non-Indigenous									
2017-18	235.7	262.9	419.0	185.4	389.4	453.6	258.6	204.3	288.3
2016-17	240.3	265.0	420.8	174.8	421.3	449.9	248.4	203.5	291.2
2015-16	na								
2014-15	na								
2013-14	na								
2012-13	na								
2011-12	na								
2010-11	na								
2009-10	na								
2008-09	na								

<sup>(</sup>a) Excludes offenders whose Indigenous status is unknown.

na Not available.

Table 8A.10

#### Prisoner education and training (per cent of eligible prisoners) (a), (b)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
2017-18 (c), (d), (e)									
Pre-certificate Level 1 courses	2.0	0.9	16.2	5.2	32.1	7.9	38.9	_	8.0
Secondary school education	6.3	0.1	3.2	_	_	_	26.5	_	2.7
Vocational Education and Training	14.6	35.3	15.0	20.2	47.4	20.0	50.9	11.8	23.6
Higher education	0.2	0.7	7.1	1.5	_	0.2	4.3	3.3	1.8
Total prisoners in education and training (f)									
2017-18	22.4	36.3	36.2	25.6	79.5	25.1	77.3	15.1	34.0
2016-17	24.6	34.1	39.1	24.6	63.4	16.0	70.6	31.0	32.9
2015-16	32.2	34.1	35.6	28.5	67.4	14.4	72.3	24.4	34.4
2014-15	31.7	35.7	28.0	24.0	53.1	16.9	76.3	14.1	31.6
2013-14	33.6	33.4	26.4	29.1	59.4	13.1	82.7	12.8	32.3
2012-13	36.1	38.1	24.5	29.0	43.3	25.3	81.8	16.5	33.1
2011-12	35.3	37.2	26.5	31.8	46.4	28.5	85.1	22.4	33.8
2010-11	30.3	40.4	27.8	36.3	48.9	na	89.8	32.7	34.6
2009-10	34.0	35.6	27.4	37.1	45.9	na	92.0	30.1	34.6
2008-09	33.9	34.7	27.1	48.7	66.0	na	na	25.3	36.4

Data are comparable (subject to caveats) across jurisdictions and over time.

Data are complete (subject to caveats) for the current reporting period.

(a) Excludes prisoners whose situation may make them ineligible to participate in education and training, such as hospital patients who are medically unable to participate, fine defaulters who are incarcerated for only a few days at a time, prisoners held at centres where education programs are not provided as a matter of policy (for example, 24-hour court cells), and remandees for whom access to education is not available. Prisoners ineligible for education and training programs in WA also include prisoners in Broome Regional Prison and at Warburton Work Camp and those in custody less than ten days or in transit on the day that education is counted. As of 2014-15, Queensland rates also exclude prisoners under sentence for less than 3 months and those on parole suspension and NT rates exclude prisoners in programs and work (internal or paid/volunteer) and those with less than 3 months to serve. As of 2016-17, all prisoners in SA have the opportunity to access education/training programs. Periodic detainees are not included in the years that periodic detention operated in the relevant jurisdictions.

#### Prisoner education and training (per cent of eligible prisoners) (a), (b)

NSW Vic Qld WA SA Tas ACT NT Aust

- (b) Figures for Victoria and, as of 2010-11, WA and NT are based on the number of prisoners in education on a single day, calculated against the number of prisoners in custody on that day (generally based on data from the last day of term prior to 30 June each year). NSW also used this methodology in 2010-11, SA in 2006-07, 2010-11 and 2012-13, and Tasmania prior to 2017-18. Tasmania's figures in 2017-18 use the average of monthly participation over a 7-month period (from October 2017, when data collection commenced to base this count on a monthly average instead of a single day count, until June 2018, excluding December and January), calculated against the average daily prison population over the 7-month period. Unless otherwise stated, percentages are based on an average of the number of prisoners enrolled on the first day of the month.
- (c) Classification of education courses is based on the Australian Qualifications Framework. The Vocational Education and Training category includes advanced diplomas, diplomas, and certificates I to IV; the secondary schools education category includes senior secondary and certificate of education; and the higher education category includes doctoral and masters degrees, graduate diplomas, bachelor degrees, diplomas and advanced diplomas.
- (d) Percentage of total prisoners in education may not equal the sum of percentages for each education category, as an individual may be participating in more than one type of education course.
- (e) NSW education and training is calculated as the average over a 10 month period when core education programs operated (December and January are excluded). Average prisoner population is calculated over the same period to ensure consistency between the numerator and denominator for this indicator. SA also used this methodology in 2012-13.
- (f) Education rates can fluctuate between years due to various external factors, such as government funding for particular initiatives that may not continue into future years and corrective services responses to such changes, as well as for other reasons such as active targeting of particular types of courses, for example, completion of specific pre-certificate courses as a prerequisite for vocational training courses.

**na** Not available. – Nil or rounded to zero.

Table 8A.11

#### Prisoner employment (per cent of eligible prisoners) (a), (b)

						, , ,, ,			
	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
2017-18									
Commercial industries	48.6	33.5	30.4	15.5	35.1	17.5	_	14.2	32.0
Service industries	37.5	57.9	36.6	59.6	51.9	52.2	75.3	56.2	47.8
Work release (c)	1.6				0.4	_	0.2	6.8	0.7
Total prisoner employment (d)									
2017-18 (e)	87.7	91.5	67.0	75.2	87.4	69.7	75.6	77.3	80.5
2016-17	78.4	87.1	68.8	68.7	68.0	59.0	74.7	78.7	74.7
2015-16	80.4	87.5	68.9	66.0	71.2	53.4	71.1	79.3	74.9
2014-15	76.1	89.3	66.0	73.7	68.3	57.8	65.4	74.7	74.8
2013-14	79.7	88.1	69.2	74.4	72.8	67.0	69.5	75.2	77.1
2012-13 (f)	72.4	89.1	72.4	75.8	67.2	66.5	82.5	44.5	74.3
2011-12	76.0	88.9	75.5	71.4	68.7	60.5	85.5	68.9	76.1
2010-11 (g)	78.6	87.2	75.5	84.2	74.6	66.2	84.8	70.7	79.7
2009-10	76.9	84.8	75.7	70.8	74.8	68.8	92.3	58.0	76.1
2008-09	75.9	84.7	67.6	77.6	71.8	63.7	na	63.6	74.8

Data are comparable (subject to caveats) across jurisdictions and over time.

Data are complete (subject to caveats) for the current reporting period.

- (a) Excludes prisoners in full-time education or other full-time programs as well as those whose situation may make them ineligible to participate in employment, such as prisoners whose protection status precludes their access to employment, fine defaulters who are in prison custody for only a few days, hospital patients or aged prisoners who are unable to work, prisoners at centres where the jurisdiction's policy is not to provide work or where work is not available (for example 24-hour court cells), and remandees who choose not to work. Periodic detainees are not included in the years that periodic detention operated in the relevant jurisdictions.
- (b) Figures for Victoria and Tasmania are based on the number of prisoners employed on a single day, calculated against the number of prisoners in custody on that day (generally based on data from 30 June each year). This also applies to WA as of 2011-12 and the NT as of 2010-11. SA also used this methodology in 2010-11, 2012-13 and 2017-18. Otherwise, percentages are based on an average of the number of prisoners in employment on the first day of the month.
- (c) In accordance with the national counting rules, prisoners are only included if they are employed in the community under industrial award conditions as part of a pre-release scheme. Jurisdictions operating transitional centres may therefore show as not applicable because those prisoners working in the community are not employed under industrial award conditions, such as being paid award rate wages.

#### Prisoner employment (per cent of eligible prisoners) (a), (b)

NSW Vic Qld WA SA Tas ACT NT Aust

- (d) Employment rates can fluctuate between years, particularly in the smaller jurisdictions, where a sharp increase in prisoner numbers during a year can lead to a significant drop in employment rates until prison industries and other in-prison employment opportunities can be expanded. For example, NT figures for 2012-13 reflect a significant increase in the total prison population, without a corresponding increase in prisoner jobs, as well as a reduction in staff availability to supervise work areas in that year.
- (e) The increase in SA figures for 2017-18 reflects both improved reporting and revised coding for a more accurate reflection of prisoner employment numbers as well as a concerted effort to increase prisoner employment at one prison that previously had few employment opportunities.
- (f) SA employment in 2012-13 was calculated as the average over a 10 month period (excluding December and January). Average prisoner population was calculated over the same period to ensure consistency between the numerator and denominator for this indicator.
- (g) Queensland employment in 2010-11 is based on an average over the period February to June 2011.

**na** Not available. .. Not applicable. – Nil or rounded to zero.

Table 8A.12

Time out-of-cells (average hours per day)

		•	_	•	<i>,</i>				
	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
2017-18									
Open	10.1	14.7	15.4	16.0	15.5	16.8	11.5	15.8	12.5
Secure	7.0	10.7	8.6	11.3	8.4	8.4	8.4	9.4	9.0
Total prison time-out-of-cells									
2017-18	8.4	11.1	9.1	12.0	10.1	8.6	8.4	12.4	9.9
2016-17	8.0	11.4	10.3	12.3	9.5	8.8	8.9	12.5	10.1
2015-16 (a)	7.8	11.1	10.3	12.5	9.6	8.6	9.0	12.1	9.9
2014-15 (b)	8.0	11.3	9.6	12.4	9.2	9.0	8.9	16.6	10.1
2013-14	8.2	11.1	10.2	12.6	9.6	9.0	8.9	13.0	10.1
2012-13 (c)	7.8	11.0	10.5	12.6	9.2	8.6	8.6	12.6	10.0
2011-12 (d)	11.0	10.9	10.7	12.5	9.2	9.2	10.5	12.9	11.1
2010-11	11.4	na	11.2	12.1	9.5	9.5	13.3	12.6	11.4
2009-10	11.2	na	11.4	12.2	10.1	9.5	14.1	12.3	11.4
2008-09 (e), (f)	9.3	na	11.4	11.8	10.2	12.2	10.8	12.3	10.6

Data are comparable (subject to caveats) across jurisdictions and over time.

Data are complete (subject to caveats) for the current reporting period.

- (a) Victoria's hours in 2015-16 exclude the Metropolitan Remand Centre.
- (b) NT figures for 2014-15 are based on a single day count (30 June).
- (c) NSW figures as of 2012-13 are based on a stricter interpretation of national counting rules for determining out-of-cell hours in the case of prisoners who are free to leave their cells but restricted to a locked accommodation unit.
- (d) Victoria's hours in 2011-12 are averaged across 11 months, as results were not available for all prisons in December 2011.
- (e) ACT hours in 2008-09 relate to the 3-month period that the Alexander Maconochie Centre operated during the reporting period.
- (f) In 2008-09 Tasmania's hours included out of cell time between the evening unit lockup and when the curfew came into effect (in unit-style accommodation).

  na Not available.

Table 8A.13

### Prison design capacity utilisation (per cent)

. 6.6.6		9	,	(p	,				
	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
2017-18									
Open	na	na	82.5	106.3	na	94.6	48.8	93.8	94.7
Secure	na	na	118.6	127.4	na	95.1	110.1	112.5	119.8
Total design capacity utilisation									
2017-18	na	na	114.7	123.6	na	95.1	108.0	102.8	115.6
2016-17	122.9	na	112.0	116.3	na	89.4	101.5	99.5	115.8
2015-16	120.1	na	105.0	111.8	na	81.7	91.6	101.0	111.4
2014-15	112.0	na	103.5	100.7	na	78.4	126.8	107.2	106.1
2013-14	109.4	na	98.0	101.1	na	77.1	122.7	124.7	104.4
2012-13	96.6	na	89.8	100.1	na	73.1	98.6	119.4	96.0
2011-12 (a)	95.6	na	84.9	103.7	na	79.6	95.9	111.0	94.5
2010-11	102.6	na	82.8	134.9	na	76.0	84.4	104.5	100.7
2009-10	109.4	na	84.2	138.6	na	78.6	69.8	114.0	105.0
2008-09	105.9	na	87.4	116.9	na	81.1	76.7	120.0	101.6

Data are comparable (subject to caveats) across jurisdictions and over time.

Data are incomplete for the current reporting period.

(a) WA prison utilisation as of 2011-12 is calculated against prison design capacity at 30 June rather than an average of capacity across the whole reporting period.

na Not available.

Table 8A.14

# Deaths from apparent unnatural causes, all prisoners, number and rate per 100 prisoners (a), (b)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Number									
2017-18	9	5	2	_	1	_	_	1	18
2016-17	12	4	1	2	_	_	1	1	21
2015-16	6	1	3	6	2	_	1	1	20
2014-15	2	3	3	3	4	2	_	_	17
2013-14	4	_	3	5	2	_	1	1	16
2012-13	8	3	3	2	_	_	_	_	16
2011-12	6	_	2	_	1	1	_	_	10
2010-11	11	2	3	2	2	_	_	1	21
2009-10	5	4	4	5	_	_	_	1	19
2008-09	5	3	4	2	1	_	1	_	16
Rate									
2017-18	0.07	0.07	0.02	_	0.03	_	_	0.06	0.04
2016-17	0.09	0.06	0.01	0.03	_	_	0.22	0.06	0.05
2015-16	0.05	0.02	0.04	0.10	0.07	_	0.25	0.06	0.05
2014-15	0.02	0.05	0.04	0.06	0.15	0.43	_	_	0.05
2013-14	0.04	_	0.04	0.10	0.08	_	0.30	0.07	0.05
2012-13	0.08	0.06	0.05	0.04	_	_	_	_	0.05
2011-12	0.06	_	0.04	_	0.05	0.20	_	_	0.03
2010-11	0.11	0.04	0.05	0.04	0.10	_	_	0.09	0.07
2009-10	0.05	0.09	0.07	0.11	_	_	_	0.09	0.07
2008-09	0.05	0.07	0.07	0.05	0.05	_	0.85	_	0.06

## Deaths from apparent unnatural causes, all prisoners, number and rate per 100 prisoners (a), (b)

NSW Vic Qld WA SA Tas ACT NT Aust

Data are comparable (subject to caveats) across jurisdictions and over time.

Data are complete (subject to caveats) for the current reporting period.

- (a) Data for previous years may vary from rates given in previous Reports. Deaths reported as 'unknown cause', where there is insufficient evidence to assess, subject to a Coroner's finding, whether the cause of death was natural or unnatural are not included in the calculation of rates. Deaths occurring in past years where cause of death was recorded as unknown at the time of the Report but were subsequently determined to have been from either natural or unnatural causes are updated in the relevant year's figures and rates when known.
- (b) Periodic detainees are not included in the years that periodic detention operated in the relevant jurisdictions.
  - Nil or rounded to zero.

Source: State and Territory governments (unpublished).

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Table 8A.15

# Deaths from apparent unnatural causes by Indigenous status, number and rate per 100 Aboriginal and Torres Strait Islander/non-Indigenous prisoners (a)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Number									
Aboriginal and Torres Strait Islander									
2017-18	2	_	_	_	_	_	_	_	2
2016-17	1	_	1	2	_	_	_	1	5
2015-16	1	_	1	3	_	_	1	_	6
2014-15	_	_	2	1	1	_	_	_	4
2013-14	_	_	1	_	_	_	_	_	1
2012-13	_	_	_	1	_	_	_	_	1
2011-12	1	_	1	_	_	_	_	_	2
2010-11	1	_	_	1	1	_	_	_	3
2009-10	1	_	_	1	_	_	_	1	3
2008-09	1	-	_	1	_	_	_	_	2
Non-Indigenous									
2017-18	7	5	2	_	1	_	_	1	16
2016-17	11	4	_	_	_	_	1	_	16
2015-16	5	1	2	3	2	_	_	1	14
2014-15	2	3	1	2	3	2	_	_	13
2013-14	4	_	2	5	2	_	1	1	15
2012-13	8	3	3	1	_	_	_	_	15
2011-12	5	_	1	_	1	1	_	_	8
2010-11	10	2	3	1	1	_	_	1	18
2009-10	4	4	4	4	_	_	_	_	16
2008-09	4	3	4	1	1	_	1	_	14

Table 8A.15

## Deaths from apparent unnatural causes by Indigenous status, number and rate per 100 Aboriginal and Torres Strait Islander/non-Indigenous prisoners (a)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Rate									
Aboriginal and Torres Strait Islander									
2017-18	0.06	_	_	_	_	_	_	_	0.02
2016-17	0.03	_	0.04	0.08	_	_	_	0.07	0.05
2015-16	0.03	_	0.04	0.14	_	_	1.09	_	0.06
2014-15	_	_	0.09	0.05	0.17	_	_	_	0.04
2013-14	_	_	0.05	_	_	_	-	_	0.01
2012-13	_	_	_	0.05	_	_	_	_	0.01
2011-12	0.05	_	0.06	_	_	_	_	_	0.03
2010-11	0.04	_	_	0.06	0.21	_	-	_	0.04
2009-10	0.04	_	_	0.05	_	_	_	0.11	0.04
2008-09	0.05	_	_	0.06	_	_	-	_	0.03
Non-Indigenous									
2017-18	0.07	0.08	0.03	_	0.04	_	_	0.36	0.05
2016-17	0.11	0.06	_	_	_	_	0.29	_	0.06
2015-16	0.05	0.02	0.04	0.08	0.09	_	_	0.37	0.05
2014-15	0.02	0.05	0.02	0.06	0.15	0.51	_	_	0.05
2013-14	0.05	_	0.04	0.17	0.11	_	0.38	0.49	0.06
2012-13	0.11	0.06	0.07	0.03	_	_	_	_	0.07
2011-12	0.07	_	0.03	_	0.06	0.23	_	_	0.04
2010-11	0.13	0.05	0.08	0.04	0.07	_	_	0.48	0.09
2009-10	0.05	0.10	0.10	0.14	_	_	_	_	0.08
2008-09	0.05	0.08	0.10	0.04	0.07	_	1.01	_	0.07

Data are comparable (subject to caveats) across jurisdictions and over time.

Data are complete (subject to caveats) for the current reporting period.

## Deaths from apparent unnatural causes by Indigenous status, number and rate per 100 Aboriginal and Torres Strait Islander/non-Indigenous prisoners (a)

NSW Vic Qld WA SA Tas ACT NT Aust

- (a) Excludes deaths reported as 'unknown cause', where there is insufficient evidence to assess, subject to a Coroner's finding, whether the cause of death was natural or unnatural. Deaths occurring in past years where cause of death was recorded as unknown at the time of the Report but were subsequently determined to have been from either natural or unnatural causes are updated in the relevant year's figures and rates when known. Periodic detainees are not included in the years that periodic detention operated in the relevant jurisdictions.
  - Nil or rounded to zero.

Table 8A.16

### Assaults in custody, rate per 100 prisoners (a), (b)

		•	, I		\ // \	,		
	NSW	Vic	Qld	WA	SA	Tas	ACT	NT
Prisoner on prisoner								
Serious assault								
2017-18	0.31	1.17	2.94	0.56	1.44	1.30	2.32	0.30
2016-17	0.29	1.88	3.08	0.83	1.50	2.78	3.59	0.18
2015-16	0.59	1.09	2.25	0.84	1.29	1.53	0.75	0.06
2014-15 (c)	0.56	1.69	1.80	0.59	1.40	2.14	3.21	0.13
2013-14	0.36	1.26	1.54	0.30	0.62	0.64	2.41	0.20
2012-13	0.28	1.60	0.63	0.36	0.51	1.27	2.63	0.49
2011-12	0.19	2.17	1.01	0.33	1.01	0.98	1.55	0.37
2010-11	0.13	0.92	1.32	0.32	0.86	0.63	na	0.34
2009-10	0.15	0.98	1.12	0.08	0.51	2.05	na	0.46
2008-09	0.26	1.12	0.83	0.77	1.09	1.92	na	0.29
Assault								
2017-18	24.90	17.15	8.52	3.97	5.99	12.88	16.02	4.49
2016-17	27.48	20.88	10.49	4.13	6.87	7.31	15.72	3.29
2015-16	23.68	16.14	7.09	3.74	8.29	8.97	16.92	3.31
2014-15 (c)	15.07	12.24	5.00	5.42	5.86	8.55	12.56	3.06
2013-14	14.20	11.86	5.20	7.48	9.46	5.08	5.43	2.86
2012-13	14.86	10.94	3.35	5.94	9.14	7.83	3.76	1.53
2011-12	12.27	9.40	3.77	5.76	7.31	8.63	15.84	3.07
2010-11	13.06	7.63	3.25	6.00	8.35	9.07	na	2.39
2009-10	13.43	7.64	3.18	9.94	7.90	10.84	na	3.24
2008-09	12.83	7.47	3.73	7.38	8.63	4.79	na	6.89

Table 8A.16

### Assaults in custody, rate per 100 prisoners (a), (b)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT
Prisoner on officer								
Serious assault								
2017-18	_	0.10	0.07	0.10	0.03	0.33	_	_
2016-17	_	0.03	0.11	0.14	0.17	0.17	_	_
2015-16	_	0.05	0.01	0.17	_	0.38	_	_
2014-15 (c)	_	0.08	0.08	0.09	_	_	_	_
2013-14	_	0.05	0.06	0.18	_	_	_	_
2012-13	0.01	0.06	0.07	0.18	_	_	_	_
2011-12	0.02	0.04	0.12	0.06	_	0.39	_	0.07
2010-11	_	0.02	0.09	0.11	_	0.42	na	_
2009-10	_	0.02	0.07	_	_	0.41	na	0.09
2008-09	_	0.05	0.02	0.12	_	_	na	_
Assault								
2017-18	1.53	1.16	0.57	1.85	0.26	2.94	1.05	0.12
2016-17	1.55	1.63	1.01	1.60	0.63	1.22	1.80	0.37
2015-16	1.95	2.01	0.90	1.35	0.28	3.44	_	0.06
2014-15 (c)	0.51	1.56	0.25	1.98	0.79	1.71	0.88	_
2013-14	0.55	1.98	0.34	1.93	0.42	0.64	0.60	0.20
2012-13	0.58	1.56	0.36	1.25	0.51	1.90	_	_
2011-12	0.65	1.16	0.60	0.90	0.77	1.18	0.77	0.22
2010-11	0.34	0.59	0.72	1.49	0.81	1.48	na	0.17
2009-10	0.56	0.85	0.43	0.95	0.61	1.02	na	0.28
2008-09	0.59	0.53	0.23	0.65	0.62	0.96	na	0.87

Data are not comparable across jurisdictions, but are comparable (subject to caveats) within jurisdictions over time.

Data are complete (subject to caveats) for the current reporting period.

#### Assaults in custody, rate per 100 prisoners (a), (b)

NSW Vic Qld WA SA Tas ACT NT

- (a) The counting rule includes assaults by a prisoner in corrective services legal custody, whether held in a prison or other facility under the supervision of corrective services staff, and includes those occurring during prisoner transport and escorts. Periodic detainees are not included in the years that periodic detention operated in the relevant jurisdictions.
- (b) Australian averages have not been calculated as this indicator is not comparable across jurisdictions due to different reporting practices and variation in service delivery arrangements for delivering prisoner health care, whereby not all jurisdictions have access to the medical information needed to accurately classify incidents into the assault categories used in this indicator.
- (c) Prior to 2014-15, assaults that occurred within a 24-hour court cell complex were excluded.
  - na Not available. Nil or rounded to zero.

Table 8A.17

## Recurrent expenditure per prisoner and per offender per day, 2017-18 (a)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Prisoners									
Net operating expenditure (b) (c)									
Open plus periodic detention	149.59	298.03	155.42	285.11	150.34	260.58	203.54	na	185.04
Secure	199.44	327.10	183.74	233.23	237.49	306.27	284.73	na	233.16
Total net operating expenditure	181.85	323.82	181.55	241.21	228.68	305.14	283.48	206.60	223.38
Capital costs									
User cost of capital (d)	36.26	42.87	61.29	50.57	40.28	33.89	82.80	9.89	44.60
Land	3.40	4.75	6.63	2.14	6.10	0.98	3.09	1.42	4.17
Other assets	32.87	38.12	54.66	48.43	34.18	32.91	79.71	8.46	40.43
Debt servicing fees (e)		19.23		8.36				80.89	7.96
Depreciation	19.41	30.79	43.86	13.82	17.62	22.05	32.77	20.35	25.61
Total capital costs	55.67	92.89	105.15	72.75	57.90	55.94	115.57	111.13	78.17
Total net operating expenditure and capital costs	237.53	416.71	286.70	313.96	286.58	361.08	399.05	317.73	301.55
Offenders									
Net operating expenditure (b)	22.38	32.40	13.79	32.81	20.82	16.04	38.38	49.12	23.25
Capital costs	4.91	1.81	0.40	0.80	0.82	0.17	_	1.40	2.01
Total net operating expenditure and capital costs	27.28	34.20	14.19	33.61	21.64	16.21	38.38	50.52	25.26

Data are comparable (subject to caveats) across jurisdictions and over time.

Data are complete (subject to caveats) for the current reporting period.

- (a) Totals may not equate precisely to the aggregate of figures from other cells due to rounding of decimal places.
- (b) Net operating expenditure excludes operating revenues, payroll tax and expenditure on prisoner health and on transport and escort services where able to be disaggregated by jurisdictions.

### Recurrent expenditure per prisoner and per offender per day, 2017-18 (a)

WA

SA

Tas

ACT

NT

Aust

Qld

(c) NT is unable to disaggregate costs into open and secure custody because NT open prisons are annexes of secure prisons and each prison operates as a combined entity for financial management purposes.

Vic

NSW

- (d) Calculated as 8 per cent of the value of government owned assets.
- (e) Debt servicing fees are financial lease payments incurred by governments as part of the contracts for privately owned prisons and prisons built under Public-Private Partnership arrangements, comparable to the user cost of capital for government owned facilities. This item is only applicable to Victoria, to the NT as of 2014-15, and to WA upon the commencement of a new prison in 2016-17 built under Public-Private Partnership arrangements.

na Not available. .. Not applicable.

Source: State and Territory governments (unpublished).

REPORT ON GOVERNMENT SERVICES 2019

Table 8A.18

# Real net operating expenditure per prisoner and per offender per day (2017-18 dollars) (a), (b)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Prisoners									
2017-18 (c)	181.85	323.82	181.55	241.21	228.68	305.14	283.48	206.60	223.38
2016-17	174.37	306.88	184.74	238.94	211.70	299.22	300.46	206.41	216.90
2015-16	170.35	295.75	180.88	255.59	199.44	318.23	314.01	202.92	214.24
2014-15	188.85	275.17	178.65	280.64	192.11	336.79	306.14	208.09	220.89
2013-14	194.56	253.95	183.30	284.69	194.62	312.09	271.55	202.51	219.53
2012-13	204.00	254.40	195.88	275.85	193.86	305.03	319.64	196.21	224.38
2011-12	226.58	255.85	214.19	256.48	202.62	276.40	337.94	184.07	232.20
2010-11	na								
2009-10	na								
2008-09	na								
Offenders									
2017-18	22.38	32.40	13.79	32.81	20.82	16.04	38.38	49.12	23.25
2016-17	21.60	29.24	12.46	39.05	16.67	14.17	32.85	47.35	21.81
2015-16	22.07	26.12	12.95	42.69	18.16	13.46	35.46	49.78	21.89
2014-15	25.69	26.55	14.49	50.70	18.42	13.88	32.86	44.98	23.87
2013-14	24.63	28.24	13.84	47.03	17.93	12.33	18.94	41.31	23.06
2012-13	28.82	28.67	14.53	50.42	18.56	11.43	19.42	45.80	24.97
2011-12	29.85	28.00	14.86	47.65	18.17	12.66	16.23	46.78	24.91
2010-11	na								
2009-10	na								
2008-09	na								

Data are comparable (subject to caveats) across jurisdictions and over time.

Data are complete (subject to caveats) for the current reporting period.

## Real net operating expenditure per prisoner and per offender per day (2017-18 dollars) (a), (b)

WA

SA

ACT

Tas

NT

Aust

(a) Calculated from net operating expenditure, which excludes operating revenues, payroll tax and expenditure on prisoner health and on transport and escort services where able to be disaggregated by jurisdictions.

Qld

Vic

NSW

- (b) Time series financial data are adjusted to 2017-18 dollars using the General Government Final Consumption Expenditure (GGFCE) chain price deflator (2017-18 = 100). See table 2A.50 and chapter 2 for details.
- (c) In years prior to 2017-18 these figures included expenditure on periodic detainees, counted as two sevenths of a prisoner for jurisdictions operating periodic detention in the relevant year.

na Not available.

Source: State and Territory governments (unpublished).

REPORT ON GOVERNMENT SERVICES 2019 **CORRECTIVE SERVICES** 

Table 8A.19

### Completion of community corrections orders (per cent) (a)

NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
75.7	59.6	76.5	63.3	71.8	86.8	67.2	72.8	72.5
77.9	57.7	82.6	55.5	69.2	87.2	68.3	74.2	74.5
68.4	51.3	66.3	50.5	66.0	79.5	61.7	70.9	64.9
78.5	60.4	81.7	68.0	73.1	88.4	68.4	84.2	75.5
90.5			48.9	79.4			82.9	79.2
76.6	63.8	84.4	58.8	63.3	82.3	62.4	71.3	75.2
75.9	55.7	73.3	62.8	71.5	89.9	67.9	73.4	72.0
76.1	59.2	78.0	61.6	71.3	86.9	67.4	73.1	72.9
73.5	62.9	77.0	60.8	72.0	86.4	70.3	71.4	72.2
74.0	66.2	77.7	60.9	67.0	85.0	72.8	73.4	72.8
75.8	66.5	75.6	61.2	67.5	87.6	79.9	69.0	72.9
74.0	66.4	77.3	60.0	70.1	87.1	77.0	69.2	72.8
77.7	63.2	75.7	61.3	70.2	85.5	77.3	60.6	72.7
79.7	58.7	72.6	55.6	71.8	90.2	81.6	65.1	71.2
81.1	66.3	62.7	58.4	73.1	87.9	83.5	64.0	70.7
81.3	65.6	66.1	60.0	71.1	88.5	86.2	75.0	72.1
80.0	65.7	62.9	59.8	73.7	86.5	88.9	59.0	71.2
	75.7 77.9 68.4 78.5 90.5 76.6 75.9 76.1 73.5 74.0 75.8 74.0 77.7 79.7 81.1 81.3	75.7 59.6 77.9 57.7 68.4 51.3 78.5 60.4 90.5 76.6 63.8 75.9 55.7 76.1 59.2 73.5 62.9 74.0 66.2 75.8 66.5 74.0 66.4 77.7 63.2 79.7 58.7 81.1 66.3 81.3 65.6	75.7       59.6       76.5         77.9       57.7       82.6         68.4       51.3       66.3         78.5       60.4       81.7         90.5           76.6       63.8       84.4         75.9       55.7       73.3         76.1       59.2       78.0         73.5       62.9       77.0         74.0       66.2       77.7         75.8       66.5       75.6         74.0       66.4       77.3         77.7       63.2       75.7         79.7       58.7       72.6         81.1       66.3       62.7         81.3       65.6       66.1	75.7       59.6       76.5       63.3         77.9       57.7       82.6       55.5         68.4       51.3       66.3       50.5         78.5       60.4       81.7       68.0         90.5         48.9         76.6       63.8       84.4       58.8         75.9       55.7       73.3       62.8         76.1       59.2       78.0       61.6         73.5       62.9       77.0       60.8         74.0       66.2       77.7       60.9         75.8       66.5       75.6       61.2         74.0       66.4       77.3       60.0         77.7       63.2       75.7       61.3         79.7       58.7       72.6       55.6         81.1       66.3       62.7       58.4         81.3       65.6       66.1       60.0	75.7         59.6         76.5         63.3         71.8           77.9         57.7         82.6         55.5         69.2           68.4         51.3         66.3         50.5         66.0           78.5         60.4         81.7         68.0         73.1           90.5           48.9         79.4           76.6         63.8         84.4         58.8         63.3           75.9         55.7         73.3         62.8         71.5           76.1         59.2         78.0         61.6         71.3           73.5         62.9         77.0         60.8         72.0           74.0         66.2         77.7         60.9         67.0           75.8         66.5         75.6         61.2         67.5           74.0         66.4         77.3         60.0         70.1           77.7         63.2         75.7         61.3         70.2           79.7         58.7         72.6         55.6         71.8           81.1         66.3         62.7         58.4         73.1           81.3         65.6         66.1         60.0         71.1	75.7         59.6         76.5         63.3         71.8         86.8           77.9         57.7         82.6         55.5         69.2         87.2           68.4         51.3         66.3         50.5         66.0         79.5           78.5         60.4         81.7         68.0         73.1         88.4           90.5           48.9         79.4            76.6         63.8         84.4         58.8         63.3         82.3           75.9         55.7         73.3         62.8         71.5         89.9           76.1         59.2         78.0         61.6         71.3         86.9           73.5         62.9         77.0         60.8         72.0         86.4           74.0         66.2         77.7         60.9         67.0         85.0           75.8         66.5         75.6         61.2         67.5         87.6           74.0         66.4         77.3         60.0         70.1         87.1           77.7         63.2         75.7         61.3         70.2         85.5           79.7         58.7         72.6         <	75.7         59.6         76.5         63.3         71.8         86.8         67.2           77.9         57.7         82.6         55.5         69.2         87.2         68.3           68.4         51.3         66.3         50.5         66.0         79.5         61.7           78.5         60.4         81.7         68.0         73.1         88.4         68.4           90.5           48.9         79.4             76.6         63.8         84.4         58.8         63.3         82.3         62.4           75.9         55.7         73.3         62.8         71.5         89.9         67.9           76.1         59.2         78.0         61.6         71.3         86.9         67.4           73.5         62.9         77.0         60.8         72.0         86.4         70.3           74.0         66.2         77.7         60.9         67.0         85.0         72.8           75.8         66.5         75.6         61.2         67.5         87.6         79.9           74.0         66.4         77.3         60.0         70.1         87.1	75.7         59.6         76.5         63.3         71.8         86.8         67.2         72.8           77.9         57.7         82.6         55.5         69.2         87.2         68.3         74.2           68.4         51.3         66.3         50.5         66.0         79.5         61.7         70.9           78.5         60.4         81.7         68.0         73.1         88.4         68.4         84.2           90.5           48.9         79.4           82.9           76.6         63.8         84.4         58.8         63.3         82.3         62.4         71.3           75.9         55.7         73.3         62.8         71.5         89.9         67.9         73.4           76.1         59.2         78.0         61.6         71.3         86.9         67.4         73.1           73.5         62.9         77.0         60.8         72.0         86.4         70.3         71.4           74.0         66.2         77.7         60.9         67.0         85.0         72.8         73.4           75.8         66.5         75.6         61.2

Data are comparable (subject to caveats) across jurisdictions and over time.

Data are complete (subject to caveats) for the current reporting period.

- (a) Post-sentence orders are not included in this indicator, given such orders generally do not have a determinate completion date.
- (b) Queensland figures as of 2011-12 reflect the rectification of a technical systems issue that affected reparation order completion data in prior years.
- (c) NT figures for 2009-10 relative to 2008-09 reflect, at least in part, the introduction of a new offender management information system introduced in 2009 and staff familiarisation with the new administrative processes involved.
  - .. Not applicable.

Escapes, number and rate per 100 prisoners (a)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Number (b)									
Open									
2017-18	5	9	7	1	_	_	_	14	36
2016-17	12	2	10	-	_	_	_	8	32
2015-16	10	5	6	7	1	_	_	8	37
2014-15	5	5	5	5	3	_	_	9	32
2013-14	12	7	2	1	_	_	_	22	44
2012-13	6	3	_	4	1	_	_	7	21
2011-12	12	1	1	3	_	4	1	6	28
2010-11 (c)	22	_	1	4	_	_		7	34
2009-10	2	3	10	1	_	_		3	19
2008-09	11	9	6	3	5	_	_	2	36
Secure									
2017-18	6	_	_	1	_	_	_	2	9
2016-17	3	1	_	2	_	_	2	3	11
2015-16	4	5	_	4	_	2	1	2	18
2014-15	1	_	_	1	_	_	_	1	3
2013-14	1	_	_	9	1	_	_	2	13
2012-13	1	_	_	3	_	1	_	2	7
2011-12	3	_	_	2	_	5	_	_	10
2010-11	1	_	_	-	2	3	_	2	8
2009-10	1	_	_	_	3	_	_	1	5
2008-09	4	_	_	_	_	_	_	_	4

Table 8A.20

### Escapes, number and rate per 100 prisoners (a)

	,				( )				
	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Aust
Rate (b)									
Open									
2017-18	0.11	1.10	1.05	0.10	_	_	_	1.74	0.43
2016-17	0.26	0.22	1.51	_	_	_	_	1.05	0.38
2015-16	0.23	0.57	0.90	0.67	0.33	_	_	1.07	0.46
2014-15	0.13	0.49	0.82	0.52	1.07	_	_	1.33	0.43
2013-14	0.31	0.77	0.31	0.10	_	_	_	4.26	0.61
2012-13	0.17	0.44	_	0.38	0.46	_	_	1.41	0.32
2011-12	0.34	0.18	0.20	0.29	_	9.52	13.25	1.30	0.44
2010-11 (c)	0.60	_	0.19	0.41	_	_		1.85	0.54
2009-10	0.06	0.63	1.50	0.11	_	_		0.92	0.30
2008-09	0.31	2.02	1.02	0.26	2.33	_	_	0.65	0.57
Secure									
2017-18	0.07	_	_	0.02	_	_	_	0.22	0.03
2016-17	0.04	0.02	_	0.04	_	_	0.46	0.34	0.03
2015-16	0.05	0.09	_	0.08	_	0.39	0.25	0.22	0.06
2014-15	0.01	_	_	0.02	_	_	_	0.11	0.01
2013-14	0.02	_	_	0.22	0.05	_	_	0.20	0.05
2012-13	0.02	_	_	0.08	_	0.21	_	0.21	0.03
2011-12	0.05	_	_	0.05	_	1.07	_	_	0.04
2010-11	0.02	_	_	_	0.11	0.71	_	0.25	0.04
2009-10	0.01	_	_	_	0.17	_	_	0.13	0.02
2008-09	0.06	_	_	_	_	_	_	_	0.02

Data are comparable (subject to caveats) across jurisdictions and over time.

Data are complete (subject to caveats) for the current reporting period.

#### Escapes, number and rate per 100 prisoners (a)

NSW Vic Qld WA SA Tas ACT NT Aust

- (a) In accordance with the national counting rule, numbers and rates exclude incidents such as: prisoners failing to return from unescorted leave, work release or day leave or found at unlawful locations; prisoners in work parties or participating in activities outside the perimeter without direct one-to-one supervision; prisoners found outside the perimeter of the correctional centre but within the centre precinct; or 'walk-offs' from work camps or outstations linked to prisons. There were 8 such incidents of 'other escapes' in 2017-18 of which 1 occurred in Victoria, 2 in Queensland (both by prisoners from a work party external to the low custody facility) and 5 in the NT. Periodic detainees are not included in the years that periodic detention operated in the relevant jurisdictions.
- (b) Prior to 2015-16, escapes from within a 24-hour court cell complex were excluded.
- (c) Open and secure custody disaggregations were not applicable to the ACT in 2009-10 and 2010-11 as the Alexander Maconochie Centre was deemed to be a secure facility over that two-year period.
  - Nil or rounded to zero. .. Not applicable.

Table 8A.21

## Sanctions administered by corrective services during 2017-18 (a)

	NSW	VIC	Qld	WA	SA	Tas	ACT	NT
Community corrections								
Supervised bail	✓	-	-	✓	✓	✓	✓	✓
Conditionally deferred or suspended conviction/sentence	✓	-	-	✓	-	✓	-	-
Fine option/conversion order	✓	✓	✓	✓	✓	✓	-	✓
Community service order	✓	✓	✓	✓	$\checkmark$	✓	✓	✓
Probation, Community based order, Supervised good behaviour bond	✓	✓	✓	✓	✓	✓	✓	✓
Supervised suspended sentence	✓	-	-	✓	✓	✓	-	✓
Intensive corrections/intensive supervision order	✓	-	✓	✓	-	-	✓	-
Home detention order (b)	✓	-	-	✓	✓	-	-	✓
Post-prison order e.g. parole, release on licence	✓	✓	✓	✓	✓	✓	✓	✓
Post-sentence supervision order	✓	✓	✓	✓	✓	-	-	✓
Prison custody								
Remand (unconvicted or unsentenced)	✓	✓	✓	✓	✓	✓	✓	✓
Periodic detention (c)	-	-	-	-	-	-	-	-
Imprisonment	✓	$\checkmark$	✓	✓	✓	✓	✓	✓
Transition/re-entry order	-	-	-	✓	-	-	-	-
Post-sentence detention order	✓	✓	✓	✓	_	✓	-	✓

- (a) This table relates to whether there are offenders or prisoners being managed by corrective services in accordance with the requirements of the particular sanction at 30 June of the reporting period. It may therefore show as applicable a sanction that is no longer in force as a sentencing option for the jurisdiction at that time because there are still offenders/prisoners within the corrective service population that have not yet completed an order handed down by the court before that type of sanction was removed as an option for courts to use.
- (b) Includes home detention as a condition of bail where supervised by corrective services eg WA and SA.
- (c) Periodic Detention was abolished as a sentencing option in NSW in October 2010 and in the ACT at 30 June 2016.